

UNITED STATES DISTRICT COURT  
DISTRICT OF MASSACHUSETTS

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RONNIE JONES, RICHARD BECKERS, )  
WALTER R. WASHINGTON, WILLIAM )  
E. BRIDGEFORTH, SHAWN N. HARRIS, )  
EUGENE WADE, GEORGE C. DOWNING, )  
JR., CLARARISE BRISTOW, RACHELLE ) C.A. No. 05-11832-GAO  
COUCH, KERI HOGAN AND THE )  
MASSACHUSETTS ASSOCIATION OF )  
MINORITY LAW ENFORCEMENT )  
OFFICERS, )  
)  
Plaintiffs, )  
)  
v. )  
)  
CITY OF BOSTON, BOSTON POLICE )  
DEPARTMENT, and KATHLEEN O'TOOLE, )  
as she is Commissioner of the Boston Police )  
Department, )  
)  
Defendants. )  
)

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**DEFENDANTS' MEMORANDUM IN SUPPORT OF  
MOTION FOR A PROTECTIVE ORDER**

The Defendant, City of Boston (hereafter, "Defendant" or "City"), seeks a two-fold protective order. First, the City seeks an order prohibiting the depositions of eight non-party police officers who have received positive hair drug test results, followed by negative safety net results (hereafter "safety net negative officers") because (1) these non-party officers' deposition testimony bears no relevance on any material issue in this litigation's first phase of discovery; (2) depositions of these nonparty officers on such personal, irrelevant matters as their possible use of illicit drugs constitutes an unnecessary intrusion of these non-parties' privacy; and (3)

depositions of these nonparty officers amounts to harassment, is burdensome to the City, and contravenes the very purposes for this litigation's streamlined two-phase discovery.

Additionally, the City seeks protection from the proposed depositions of 15 former and current employees, including the incumbent Police Commissioner (who has only held the position since December 2006), because these depositions duplicate other already completed discovery, is cumulative of other evidence, and since the information in the possession of these individuals does not pertain to the main issue to be addressed in the first phase of this litigation – namely, whether the hair drug test is accurate and reliable – the burdensomeness of the proposed discovery greatly outweighs its probative value<sup>1</sup>.

## **I. BACKGROUND**

### **A. Overview of Plaintiffs' Claims and Phased Discovery**

This case is based on claims made by individual officers and MAMLEO, an organization “represent[ing] the interests of all BPD law enforcement personnel and applicants of color” (First Amended and Supplemental Complaint, ¶ 24). Plaintiffs allege that the hair testing program in place at the BPD is “flawed” and results in “racially biased” results, and is unlawful because it has a disparate impact on officers and candidates of color, used despite the availability of alternative testing methods and procedures, and constitutes discrimination. (First Amended and Supplemental Complaint, ¶¶ 1, 2). By agreement of the parties, and to reduce the voluminous nature to anticipated discovery, the Court and the parties have divided the discovery events of the case into roughly two stages, the first dealing with issues impacting the claims common to all parties, namely, whether the hair drug test is accurate and reliable (“Phase One”), and the issues peculiar to each individual plaintiff during the second (“Phase Two”).

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<sup>1</sup> Plaintiffs' have noticed these depositions, but characterize them as tentative pending completion of the depositions already scheduled. Defendants move with regard to these depositions to avoid piecemeal litigation on this issue.

**B. Completed "Phase One" Discovery To Date**

At this juncture, the Defendants have completed significant discovery during Phase One of discovery. The defendants not only have answered the plaintiff's extensive interrogatories, but have also made numerous former and current employees available for depositions. To date, six depositions of the Defendants have been completed, including the depositions of two former Police Commissioners and the former Acting Police Commissioner. These individuals testified regarding their knowledge about the reasons the hair drug test was implemented, the scope of discipline imposed for a first and subsequent failure, and the procedures whereby hair is collected for testing.

Former Police Commissioner Paul F. Evans, former Police Commissioner Kathleen O'Toole, former Acting Police Commissioner and former Superintendent in command of the Bureau of Internal Investigations Albert Goslin, and Captain Detective Thomas Dowd were deposed. All three former Commissioners testified to the policy reasons underlying the Department's use of a hair drug test, and testified that they had no personal knowledge regarding the science used to determine the hair drug test results. (Exhibit A, Goslin Dep. At 24-25, 27 – 30). Former Commissioner Evans, Superintendent Goslin and Dowd testified that the use of the hair drug test had been the subject of negotiations with the Department's sworn unions, and that the discipline imposed for drug test failures is itself a matter of contract between the Department and the unions. (Ex. A, Goslin Dep. At 22, 27-29; Exhibit B, Evans Dep. at 6-9, 11-19, 40, 43-44; Exhibit C, O'Toole Dep. at 21-22, 30-31, 33-34).

Roberta Mullan, Director of Occupational Health, was deposed. Ms. Mullan has been the primary person involved in the hair collection procedures at the Department. She testified as to the training she received on hair collection, the training given to the staff in her unit who

perform hair collection, the storage and security provisions maintained in the unit to prohibit tampering with the hair samples, and the process by which officers are noticed to submit to the hair test. She testified that she has no personal knowledge regarding the science used to test the hair samples. (Exhibit F, Mullan Dep., at 30 – 33, 42 – 45 54 – 57, 58 – 61, 170 - 173, 178 – 181).

Sergeant Detective Marisela Perez, keeper of records for the Bureau of Internal Investigations, was deposed regarding the process by which the Department is informed of an officer's hair test result (Exhibit D, Perez Dep. at 18, 26-27, 33, 41-42), the maintenance of records regarding hair testing in the Internal Affairs Division (Ex. D at 26-33, 88), and as to conversations she had with individuals who were notified that they had failed the hair test (Ex. D at 18, 24). She, too, testified that she does not have personal knowledge regarding the science involved in hair testing (Ex. D., 13-17, 34-35).

The City has provided Plaintiffs with voluminous documentary evidence, including but not limited to arbitration awards affirming the use of the hair drug test and supporting challenges to its reliability, testimony of City and Union experts offered at arbitration; the test support documents for each plaintiff, a chart indicating each officer who has failed the hair drug test with the resulting discipline, race and gender of each, and drug(s) indicated by the test; all documents reflecting officers who failed the hair drug test and passed a safety net test, along with race, gender and drug(s) indicated; strength reports of the BPD's sworn population from 1998 to the present, scientific articles in the City's possession, and all documents regarding the City's relationship with the hair drug testing lab, Psychemedics<sup>2</sup>.

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<sup>2</sup> Plaintiffs have noticed the deposition of Psychemedics, but, on information and belief, the deposition has not been scheduled pending resolution of disputes over documents between Plaintiffs and Psychemedics.

**C. Additional Discovery Sought By Plaintiffs**

In addition to the above, the plaintiffs have noticed seven (7) depositions of former Department personnel, including a third prior commander of the Bureau of Internal Investigations, the former Keeper of Records for the Bureau of Internal Investigations (drug test results); the former Director of Human Resources, former Deputy Director of Labor Relations, two former Counsel to the Office of Labor Relations, and the former Chief of the Bureau of Administrative Services.

**II. STANDARD OF REVIEW**

This court has broad discretion in “shaping the parameters of pretrial discovery”. Aponte-Torres v. University of Puerto Rico, 445 F.3d 50, 59 (1<sup>st</sup> Cir. 2006). Pursuant to Fed. R. Civ. P. 26(b):

Parties may obtain discovery regarding any matter, not privileged, that is relevant to the claim or defense of any party, including the existence, description, nature, custody, condition, and location of any books, documents, or other tangible things and the identity and location of persons having knowledge of any discoverable matter. For good cause, the court may order discovery of any matter relevant to the subject matter involved in the action. Relevant information need not be admissible at the trial if the discovery appears reasonably calculated to lead to the discovery of admissible evidence. Fed. R. Civ. P. 26(b)(1).

A discovery request that is relevant may be limited if the court finds that it is “unreasonably cumulative or duplicative, or is obtainable from some other source that is more convenient, less burdensome, or less expensive...” Fed. R. Civ. P. 26(b)(2). A protective order may issue if, for good cause shown the order is required to protect a person from “annoyance, embarrassment, oppression, or undue burden or expense...” Fed. R. Civ. P. 26(c). As the party moving for a protective order, the City has the burden of showing the existence of good cause for

issuance of the protective order. Church of Scientology of Boston v. Internal Revenue Service, 138 F.R.D. 9 (D. Mass. 1990), and cases cited.

Discovery, like all matters of procedure, has ultimate and necessary boundaries. Oppenheimer Fund v. Sanders, 437 U.S. 340, 351 (1977). Accordingly, a “court should develop the parameters of … discovery … by carefully weighing the interests involved . . . .” Fed.R.Civ.P. 26(b)(1). Rule 26(c) confers broad powers on the court to preclude discovery even though the materials are within the scope of 26(b), Santiago v. Fenton, 891 F.2d 373, 379 (1<sup>st</sup> Cir. 1989), and allows courts to impose limitations on pre-trial discovery. See Amistar Jet Charter, Inc. v. Singal Composites, 244 F.3d 189, 192 (1<sup>st</sup> Cir. 2001).

In fact, “Fed.R.Civ.P. 26(b)(1) was added to tailor discovery to the issues involved in the particular case and prevent over discovery.” Hoyt v. Connare, 202 F.R.D. 71, \*73 -76 (D.N.H. 1996), citing Mack v. Great Atlantic and Pacific Tea Co., Inc., 871 F.2d 179, 187 (1st Cir. 1989) (citing Fed.R.Civ.P. 26 Advisory Committee's Notes (1983 amendments)) (emphasis added). The parties themselves “have a[n] obligation to tailor [discovery requests] to suit the particular exigencies of the litigation. They ought not to be permitted to use broadswords where scalpels will suffice, nor to undertake wholly exploratory operations in the vague hope that something helpful will turn up.” Mack v. Great Atlantic & Pacific Tea Co., Inc., 871 F.2d 179, 187 (1<sup>st</sup> Cir. 1989). So-called “fishing expeditions” are prohibited. See Ameristar Jet Charter, Inc. v. Singal Composites, 244 F.3d 189, 192 (1<sup>st</sup> Cir. 2001).

**II. GOOD CAUSE EXISTS TO BAR THE PLAINTIFFS' DEPOSITIONS OF NON-PARTY POLICE OFFICERS DURING PHASE ONE OF DISCOVERY BECAUSE SUCH DEPOSITION TESTIMONY IS NOT ONLY IRRELEVANT AND IMMATERIAL BUT ALSO CONSTITUTES AN UNWARRANTED INVASION OF THESE NON-PARTY OFFICERS' PRIVACY.**

Those officers who received safety net negative results ought not to be subject to deposition. The “safety net negative” officers have a reasonable expectation that their personal privacy will not be invaded. The Department Rule establishing hair drug testing assures officers who first test positive, then receive a safety net negative result, will not be subject to discipline, and a record of the initial drug failure will not be maintained by Internal Affairs (thus will not be used as the basis for any adverse employment action against them). See Exh. E, BPD Rule 111. “Safety net negative” officers therefore have a reasonable expectation that they will not be subject to deposition on the possible reasons why they initially failed the hair drug test. See Doe v. Town of Plymouth, 825 F.Supp. 1102, 1107 (D. Mass. 1993) (the Constitution protects an individual interest in avoiding disclosure of personal matters, and the constitutional right to privacy is implicated by the disclosure of a broad range of information). The officers’ expectation of privacy “encompasses an interest in avoiding disclosure of personal matters.” Borucki v. Ryan, 827 F.2d 836, 839 (1<sup>st</sup> Cir. 1987). The information plaintiffs seek to inquire into constitutes information concerning each non-party officer’s potential drug use (and thus, their participation in criminal activity). This type of information – particularly when the deponent is an active and non-party police officer – is sensitive, highly personal, and, absent any compelling need, should be protected from disclosure.<sup>3</sup>

Public policy, as developed in applicable state legislation, also favors protecting employees from a baseless fishing expedition into their personal lives. Under the Commonwealth’s Freedom of Information Act, M. G.L. c. 4 § 7, information “of a highly personal nature” is usually exempt from public disclosure. See Attorney General v. Assistant

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<sup>3</sup> The Department is in an awkward position of seeking to protect officers from disclosure of criminal activity – something the Department would normally be interested in identifying itself. However, as is clear on the record of this case, the hair drug test is the product of collective bargaining negotiations and the safety net provisions of the resulting negotiated rule forbids the Department from taking corrective action against an officer who initially tests positive, then receives a negative result on the safety net.

Comm'r of the Real Property Dept. of Boston, 380 Mass. 623, 626, n.2 (1989). Accordingly, the courts protect personal information from disclosure, recognizing the heightened privacy interests implicated. See Fitzgerald v. Morrison, 14 Mass.L.Rptr. 283, 2002 WL 389872 (Mass. Super.2002) (Donohue, J.); Wakefield Teachers Association v. School Committee of Wakefield, et al., 431 Mass. 792, 731 N.E.2d 63 (2000)( disclosure of public school teacher's disciplinary records prohibited because they comprise "part of an individual's personnel information" and are thus, absolutely exempt from disclosure pursuant to M.G.L. c. 4, §7).

Additionally, General Laws c. 214, § 1B, inserted by St.1974, c. 193, § 1, also protects against disclosure because that statute, in pertinent part, provides that "[a] person shall have a right against unreasonable, substantial or serious interference with his privacy." The Massachusetts Supreme Judicial has interpreted this statute "to proscribe the required disclosure of facts about an individual that are of a highly personal or intimate nature when there exists no legitimate, countervailing interest." Bratt v. International Business Machines Corp. 392 Mass. 508, \*517-518 (1984); see, Cort v. Bristol-Myers Co., 385 Mass. 300, 307-308 (1982).

While the parties have executed a Confidentiality Agreement in this case, there is no protection – short of an order prohibiting the taking of these depositions – that would adequately protect the safety net negative non-party officers' privacy rights. The deposition of these individuals would undoubtedly inquire into the details of their personal lives, and would seek to discover when, and under what circumstances, the non-party officers' had experienced substance abuse or exposure to illicit drugs.

There is no reason why these officers should be forced to answer questions of this nature in this litigation. "[W]hile discovery is usually broad," there is no reason to believe that the need for the deposition testimony of these officers, "even if marginally relevant, outweigh[s] the

privacy interests of these individuals.” Whittingham v. Amherst College, supra at 127-128, citing Miles v. Boeing, Co., 154 F.R.D. 112, 115 (E.D. Pa. 1994). These officers are not parties to the case. There is no good faith reason to believe that they can offer any information into the testing process or the scientific procedures that are used by the testing lab. Deposing these officers, under these circumstances, falls well beyond the lines of “over discovery” and amounts to harassment. The court should order that this discovery not be had.

**III. GOOD CAUSE EXISTS TO BAR THE PLAINTIFFS’ FIFTEEN ADDITIONAL DEPOSITIONS OF FORMER AND CURRENT POLICE DEPARTMENT EMPLOYEES BECAUSE THEIR TESTIMONY IS NOT ONLY IRRELEVANT, BUT ALSO DUPLICATIVE OF ALREADY COMPLETED EXTENSIVE PHASE ONE DISCOVERY.**

The City also opposes the proposed depositions of 15 present and former personnel, in addition to the twelve depositions already conducted or noticed. Presumably, plaintiffs wish to depose every individual who has had a role in the implementation of the hair drug test since its negotiated acceptance, in 1999. The City submits that this proposed discovery is unreasonably cumulative or duplicative of depositions already completed Phase One discovery. For example, plaintiffs have noticed the depositions of Robert Harrington and Marie Donahue. Harrington is the current Superintendent commanding the Bureau of Internal Investigations, and has held that position since approximately June 2006. Harrington undoubtedly can speak to the disciplinary penalties imposed for violations of the hair drug policy during the roughly seven months that he has been in the position, repeating the testimony already offered by Goslin (and anticipated to be offered by the two former commanders currently noticed and/or deposed, James Hussey and Thomas Dowd). Likewise, Donahue, who is the Deputy of the Bureau of Internal Investigations, may also speak to the discipline imposed. However, since it is a matter of record that the hair drug test and the penalties associated therewith were negotiated with the sworn police unions and

codified in Rule 111, it is difficult to see that additional testimony on the disciplinary process is necessary.

Nor, the City stresses, does this testimony illuminate the issue that plaintiffs have identified as the main reason for their bringing this suit. None of the Department employees, past or present, are scientists; none have been identified by the Department as having specialized knowledge with regard to the science underlying the hair test process. The City submits that under these circumstances, it is unreasonable and vexatious to force the City to incur the cost and inconvenience of submitting to 15 depositions of lay witnesses who do nothing to advance to the ultimate issue in this litigation.

**IV. CONCLUSION**

“The discovery rules are not intended as a broad license to mount serial fishing expeditions.” Aponte-Torres v. University of Puerto Rico, 445 F.3d at 59. Since the depositions of the safety net officers is not relevant to the issues in this case and would expose them to annoyance, embarrassment, oppression, and further, as the depositions of multiple past and present employees would expose the City to undue burden and expense, see Fed. R. Civ. P. 26(c), the City respectfully requests that the discovery not be had.

**ORAL ARGUMENT REQUESTED**

Respectfully submitted,

DEFENDANTS CITY OF BOSTON,  
BOSTON POLICE DEPARTMENT, AND  
KATHLEEN O’TOOLE

By their attorneys,

/s/ Mary Jo Harris  
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Dated: January 29, 2007

**CERTIFICATE OF SERVICE**

I, Mary Jo Harris, hereby certify that this document was forwarded to counsel for the Plaintiffs on this date by hand.

/s/ Mary Jo Harris  
Mary Jo Harris

**7.1 Certification**

Undersigned counsel certifies that pursuant to LR, D. Mass. 7.1(a)(2), she contacted Plaintiffs' counsel and we were unable to resolve or narrow the issue prior to filing the above motion.

1/29/07  
Date: \_\_\_\_\_  
\_\_\_\_\_  
/s/ Mary Jo Harris  
Mary Jo Harris

## EXHIBIT A

1/8/07 DEPOSITION OF ALBERT GOSLIN

RE: RONNIE JONES, ET AL. V. CITY OF BOSTON, ET AL.

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## UNITED STATES DISTRICT COURT

## DISTRICT OF MASSACHUSETTS

RONNIE JONES, ET AL. ) CIVIL ACTION

PLAINTIFFS, ) NO.: 05-11832-GAO

V. )

CITY OF BOSTON, ET AL., )

DEFENDANTS. )

)

[TRANSCRIPT IS DESIGNATED CONFIDENTIAL]

## DEPOSITION OF ALBERT GOSLIN

DATE: JANUARY 8, 2007

TIME: 10:05 A.M.

PLACE: BINGHAM MCCUTCHEN, LLP

150 FEDERAL STREET

BOSTON, MA 02110

1/8/07 DEPOSITION OF ALBERT GOSLIN

RE: RONNIE JONES, ET AL. V. CITY OF BOSTON, ET AL.

7 (Pages 22 to 25)

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<p>1 A: Well, since I don't know a lot about the science at      2 all, it's a process that was I believe researched. It was a      3 process that was agreed to by Unions who I suspect did due      4 diligence in doing the research before they agreed to enter into      5 a contract utilizing this particular process. So based on those      6 kind of things a lot of people seem to be satisfied with it.</p> <p>7 Q: Part of your earlier statement was "it's a strong      8 indicator that it's fair and accurate". What do you mean by      9 that?</p> <p>10 A: I think over a period of time there's been an awful      11 lot of people who have been tested and it seems to withstand      12 some level of scrutiny over those numbers of years with the      13 number of people that have taken it. I'm not aware of a lot of      14 people who have objected to the process.</p> <p>15 Q: What kind of scrutiny?</p> <p>16 A: Well, the fact that some samples are taken, they're      17 examined in some scientific fashion and returned with a high      18 degree of negative results through the vast majority of people      19 who have taken the test on numerous occasions. I think that      20 over time people get satisfied with a process that seems to      21 work.</p> <p>22 Q: Has anyone ever complained to you that the hair drug      23 test was not accurate?</p> <p>24 A: I think on a couple of occasions, I can't recall</p>	<p>1 A: Yes. I've never heard of any external controversy.</p> <p>2 Q: Have you or anyone under your direction ever conducted      3 any research or done anything to investigate the controversies      4 that you've heard of in the past concerning the hair drug test?</p> <p>5 MS. HARRIS: Objection.</p> <p>6 A: No.</p> <p>7 Q: When you were the Acting Police Commissioner did you      8 ever consider abolishing the hair drug test?</p> <p>9 A: No.</p> <p>10 Q: Why not?</p> <p>11 A: Well, first of all, I was the Acting Police      12 Commissioner. I didn't think it would be appropriate for me to      13 consider anything of that magnitude.</p> <p>14 Q: Do you believe that the hair drug test should be      15 abolished?</p> <p>16 A: No.</p> <p>17 Q: Why not?</p> <p>18 A: I think it accurately reflects the results that we      19 receive.</p> <p>20 Q: Did you play any role at all in the Department's      21 decision to continue using the hair drug test?</p> <p>22 A: I did not.</p> <p>23 Q: Does the Boston Police Department believe that the      24 hair drug test is conclusive evidence of drug use?</p>
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<p>1 specifically, I was present for someone signing a settlement      2 agreement in my presence had mentioned that they didn't think it      3 was accurate or weren't satisfied with the results of it. I      4 believe that's probably happened on a couple of occasions but I      5 don't have a specific memory of who it was.</p> <p>6 Q: So you don't know who it was?</p> <p>7 A: No.</p> <p>8 Q: Was that the only time someone complained to you about      9 the accuracy of the hair drug test?</p> <p>10 A: Yes. I believe so, yes.</p> <p>11 Q: Are you aware of any general controversy surrounding      12 the reliability of the hair drug test?</p> <p>13 MS. HARRIS: Objection. You may answer.</p> <p>14 A: General controversy? I wouldn't say I know of a      15 general controversy. I think there is some controversy. As      16 characterizing it as being general to mean a lot of individuals,      17 I'm not aware of that.</p> <p>18 Q: Are you aware of any controversy surrounding the      19 reliability of the hair drug test?</p> <p>20 MS. HARRIS: Objection.</p> <p>21 A: Yeah, I've heard that there's individuals who are not      22 satisfied with the process.</p> <p>23 Q: Are those the only controversies of which you are      24 aware?</p>	<p>1 MS. HARRIS: Objection.</p> <p>2 A: I believe so, yes.</p> <p>3 Q: Why?</p> <p>4 A: For the same basic reasons. We've had it, it seems to      5 be a very reliable mechanism to determine whether people have      6 been using certain types of drugs.</p> <p>7 Q: Do you believe that the urine test is reliable?</p> <p>8 A: To some extent.</p> <p>9 Q: What do you mean by that?</p> <p>10 A: Well, my understanding is it's only valid for a very      11 short period of time. I think there's probably potential to      12 mask it, to dilute it, to do things that wouldn't give you the      13 sample that you're necessarily looking for when you requested      14 the sample be provided.</p> <p>15 Q: Do you believe the that hair drug test is more      16 reliable than the urine test?</p> <p>17 A: I do.</p> <p>18 Q: Why?</p> <p>19 A: I think it measures, significantly measures a sampling      20 that would be difficult to change, dilute. It seems to cover,      21 as I understand it, a significant amount of time in terms of      22 when the drugs could have been utilized. I think it's just more      23 detailed, more accurate, reliable.</p> <p>24 Q: Do you know what time frame or window of detection,</p>

**1/8/07 DEPOSITION OF ALBERT GOSLIN**

RE: RONNIE JONES, ET AL. V. CITY OF BOSTON, ET AL.

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9 (Pages 30 to 33)

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<p>1   <b>the Boston Police method of testing officers' hair is more 2   reliable and can catch drug use dating back three months. 'I 3   would expect our rate to be higher,' Goslin said in an 4   interview." What did you mean by the statement that you would 5   "expect our rate to be higher"?</b></p> <p>6       A: Well, we're testing annually and it's hair based on my 7   former belief, my belief that I stated earlier, and the fact 8   that it was done annually as opposed to randomly and some 9   departments use random and use urine. I thought based on the 10   fact that we are getting tested annually and some departments 11   may not, that we would probably have a higher rate of failure 12   than some departments when they weren't testing their officers 13   necessarily every single year.</p> <p>14      <b>Q: You referred to some departments. Are you aware of 15   any other Police Departments that use hair drug testing?</b></p> <p>16       A: I'm not.</p> <p>17      <b>Q: What departments are you referring to when you say, 18   "some departments"?</b></p> <p>19       A: What I'm talking about is we had some conversations, 20   and I can't give you a specific name, with LA, New York. New 21   York I believe told us at the time they were urine but they were 22   going to hair. I believe that was told to me. LA I believe was 23   considering hair but had not gone there at that point. I'm not 24   sure if they're there now, to tell you the truth.</p>	<p>1   <b>have at the Boston Police Department?</b></p> <p>2       A: The conversations were, and it wasn't, again it wasn't 3   direct conversations I had where, I had someone reach out and 4   provide this. Who specifically on my staff I had do that, I 5   really don't recall. I was the Acting Police Commissioner so as 6   a request of Suzanne Smalley on this interview based on whatever 7   story she was writing for whatever reason she was writing it, 8   she had contacted us and expected to have an interview with me 9   based on my position.</p> <p>10     <b>Q: Did you reach out the LA and New York Police 11   Departments, or have someone under your direction do so, only 12   because of this article?</b></p> <p>13       A: Yes.</p> <p>14     <b>Q: But you never did so before?</b></p> <p>15       A: No.</p> <p>16     <b>Q: In your role as Acting Police Commissioner did you 17   attend any meetings or participate in any phone conferences 18   regarding the hair drug test?</b></p> <p>19       A: I did not.</p> <p>20     <b>Q: Did you receive any regular memos of any sort 21   regarding the hair drug tests when you were Acting Police 22   Commissioner?</b></p> <p>23       A: No.</p> <p>24     <b>Q: Any other position?</b></p>
<p>1   <b>Q: You don't remember when these conversations took 2   place?</b></p> <p>3       A: I would think right around or just before this article 4   was written.</p> <p>5      <b>Q: And you don't remember who you spoke to?</b></p> <p>6       A: No.</p> <p>7      <b>Q: Was anyone else from the Boston Police Department 8   privy to those conversations?</b></p> <p>9       A: There could have been someone sitting there when I was 10   having a conversation. I don't have a specific memory.</p> <p>11     <b>Q: Was this an in face conversation or over the phone?</b></p> <p>12       A: Over the phone, as was this interview.</p> <p>13     <b>Q: Can you remember consulting with any other Police 14   Departments about the hair drug test?</b></p> <p>15       A: I didn't, no.</p> <p>16     <b>Q: Anyone under your direction consult with Police 17   Departments about the hair drug test?</b></p> <p>18       A: It may have been at my direction to contact New York 19   and LA but I don't believe anyone else.</p> <p>20     <b>Q: You don't remember any other conversations with Police 21   Departments?</b></p> <p>22       A: No.</p> <p>23     <b>Q: When you had these conversations with representatives 24   from the LA and New York Police Departments what role did you</b></p>	<p>1   A: Memos. No, pretty much anything that I was contacted 2   about with respect to hair drug testing would have been the 3   results of those tests. A series of reports as to the results 4   of people. I mean people are taking this test pretty much every 5   day, so those results come back routinely as would the 6   positives. So beyond that, not really.</p> <p>7      <b>Q: Let's go back to the conversations that took place 8   with the New York and LA Police Departments. Do you remember 9   who you asked to make those calls?</b></p> <p>10       A: I don't.</p> <p>11     <b>Q: Let's turn back to the Globe article we were just 12   reviewing and turn to page 3. Take a look at the second 13   paragraph. This paragraph reads, "Fifty-seven percent of 14   officers who failed an initial drug test since 1999 were African 15   American, which troubles critics who believe blacks are more 16   likely to get false positive results because of the texture of 17   their hair. Last year, seven former Boston Police Officers all 18   African American who lost their jobs because of what they say 19   were false positives sued the department, alleging the hair test 20   is biased. The suit is pending." Did read that correctly?</b></p> <p>21       A: As I see it.</p> <p>22     <b>Q: What percentage of the total number of people tested 23   since 1999 were African American?</b></p> <p>24       MS. HARRIS: Objection.</p>

## EXHIBIT B

PAUL F. EVANS

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VOLUME: I  
 PAGES: 1-67  
 EXHIBITS: None

COMMONWEALTH OF MASSACHUSETTS

COMMISSION AGAINST DISCRIMINATION

RONNIE JONES and  
 RICHARD BECKERS,  
 Complainants :  
 : DOCKET NOS.  
 : 03-BEM-00357  
 vs. : 03-BEM-00359

CITY OF BOSTON POLICE  
 DEPARTMENT,  
 Respondent :  
 :

DEPOSITION of BOSTON POLICE COMMISSIONER  
 PAUL F. EVANS, taken on behalf of the Complainants,  
 before Corinne J. Turra, Registered Professional  
 Reporter, Certified Shorthand Reporter No. 129793,  
 and Notary Public within and for the Commonwealth  
 of Massachusetts, at the offices of the Lawyers'  
 Committee For Civil Rights Under Law Of The Boston  
 Bar Association, 294 Washington Street, Suite 443,  
 Boston, Massachusetts, on Thursday, November 13,  
 2003, commencing at 8:32 a.m.

WITNESS	DIRECT	CROSS	REDIRECT	RECROSS
BOSTON POLICE COMMISSIONER PAUL F. EVANS				4

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## 1 APPEARANCES:

2 LAWYERS' COMMITTEE FOR CIVIL RIGHTS  
 UNDER LAW OF THE BOSTON BAR ASSOCIATION  
 (By Maricia Woodham, Esquire),  
 294 Washington Street, Suite 443,  
 Boston, Massachusetts 02108,  
 Telephone: 617-988-0610,  
 For the Complainants;

3 BOSTON POLICE DEPARTMENT  
 OFFICE OF THE LEGAL ADVISOR  
 (By Mary Jo Harris, Esquire  
 and Margaret M. Buckley, Esquire),  
 One Schroeder Plaza,  
 Boston, Massachusetts 02120,  
 Telephone: 617-343-4550,  
 For the Respondent.

11 ALSO PRESENT: Richard Beckers.

## 1 STIPULATIONS

2 It is hereby stipulated and  
 3 agreed by and between counsel for the  
 4 respective parties that the deposition  
 5 is to be read and signed, but that the  
 6 notarization of the deponent's signature  
 7 is waived.

8 It is further stipulated and  
 9 agreed that all objections, except as to the  
 10 form of the questions, are reserved to the  
 11 time of public hearing or trial.

12 BOSTON POLICE COMMISSIONER PAUL F. EVANS,  
 13 being first duly sworn, was examined and  
 14 testified as follows:

## 15 DIRECT EXAMINATION

16 Q. (By Ms. Woodham) Good morning,  
 17 Commissioner Evans. My name is Maricia Woodham, and I  
 18 am one of the attorneys who represents Richard Beckers  
 19 and Ronnie Jones in matters that we have filed before  
 20 the MCAD.

21 Just give you a little bit of  
 22 background for the deposition. I know you've been  
 23 deposed before. But I'd appreciate if you'd answer  
 24 all of your questions verbally yes or no.

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1 If you need a break, just let me know,  
 2 and I'll be happy to give you one.

3 If at any time you don't understand my  
 4 question, just ask me to repeat it, and I'll be glad  
 5 to do so.

6 If you answer my question, I'm going to  
 7 assume that you understood my question. Okay?

8 A. Yes.

9 Q. Okay. Would you state your name for the  
 10 record.

11 A. Paul F Evans.

12 Q. And where are you currently employed?

13 A. Boston Police Department.

14 Q. And how long have you worked for the Boston  
 15 Police Department?

16 A. Approximately 32 years and 11 months.

17 Q. How long have you been Commissioner?

18 A. Oh, just six weeks short of 10 years.

19 Q. You'll be leaving this position as of  
 20 tomorrow; is that correct?

21 A. I will.

22 Q. And where will you be going?

23 A. I'm going to London to work for the home  
 24 office in a position called the Director of Police

1 but I think it would have been early in '98 where a  
 2 contract would have been reached, and we allowed time  
 3 and notice, at least six months, before we actually  
 4 implemented the drug testing.

5 Q. And who were you in contract negotiations  
 6 with?

7 A. The patrolmen's association was the big  
 8 union that, in essence, agreed to the, yes, agreed to  
 9 the drug testing. The other unions, I think, if  
 10 memory serves me correctly, an arbitrator, they had,  
 11 they went to arbitration. An arbitrator ruled for,  
 12 for drug testing for them, the same policy that the  
 13 patrolmen agreed to.

14 Q. And how many unions are there within the  
 15 Boston Police Department?

16 A. Four sworn unions and other civilian unions.  
 17 The drug-testing policy applies to the sworn unions  
 18 and management types of civilian personnel.

19 Q. What do you mean when you say "management  
 20 types of civilian personnel"?

21 A. Well, I'm a civilian. I am, I take the drug  
 22 test. My legal advisor would take the drug test. My  
 23 head of administrative services, Bill Good, would.

24 The higher-level civilians we also do testing on.

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1 Standards.

2 Q. Do you know how long you'll be there?

3 A. I have a three-year contract.

4 Q. Okay. Did you review any documents in  
 5 preparation for your deposition today?

6 A. No.

7 Q. Did you meet with anyone in preparation for  
 8 your deposition today outside of your legal counsel?

9 A. No.

10 Q. Did you speak with anyone outside of your  
 11 legal counsel in preparation for your deposition  
 12 today?

13 A. No.

14 Q. When did the Department begin using the hair  
 15 follicle tests as a means for drug testing?

16 A. I believe January 1st of '99.

17 Q. And who made the decision to begin using  
 18 this test?

19 A. The decision came about as a result of  
 20 contract negotiations.

21 Q. And when did the contract negotiations  
 22 regarding the use of this test begin?

23 A. I think the negotiations would have taken  
 24 place probably in, again, I don't have exact dates,

1 Q. Can you describe the process of how the  
 2 decision was made to actually use the drug test?

3 A. Well, at the time the Department had a  
 4 reasonable-suspicion standard for testing. That was a  
 5 result of a United, a Massachusetts Supreme Court case  
 6 entitled Guiney vs. Roache, where the Department had  
 7 tried to institute random drug testing and the Court  
 8 ruled that it was an unreasonable search and seizure.

9 So then at some point we negotiated the  
 10 issue of drug testing. I believe we came to some type  
 11 of an agreement, not while I was Commissioner, for  
 12 reasonable suspicion and two strikes and you're out.  
 13 I think that was implemented in early '95, if my  
 14 memory serves me correctly.

15 And I think in the life of that, there  
 16 was very, very few supervisors who detected drug use  
 17 and, in fact, the reasonable suspicion, there was a  
 18 lot of, when it did happen, it was severely challenged  
 19 and what-have-you. So you just didn't have, I felt in  
 20 my mind we weren't addressing the drug problem in the  
 21 Department. So it was part of the negotiations in the  
 22 1998 contract.

23 Q. So it was the Department -- so was it the  
 24 Department who first brought up using the hair drug

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<p>1 test?</p> <p>2 A. Well, the Department brought that up only</p> <p>3 after the patrol officers' union adamantly refused to</p> <p>4 consider random urine sampling. They figured that was</p> <p>5 a -- they went back to Guiney vs. Roache and said they</p> <p>6 had won that; that random drug testing was a violation</p> <p>7 of their constitutional rights. And we were in bitter</p> <p>8 contract negotiations. So obviously we're looking to</p> <p>9 resolve these bitter negotiations.</p> <p>10 I was aware of other departments that</p> <p>11 utilized hair testing, and suggested can we do hair</p> <p>12 testing at periods, announced periods, if you will, a</p> <p>13 month before and a month after their birthdays.</p> <p>14 Q. And what other departments were you aware of</p> <p>15 that was using the hair drug test?</p> <p>16 A. At the time I was aware of, of a number of</p> <p>17 them. I'm not exactly certain which ones may have. I</p> <p>18 think New York might have been doing it at the time.</p> <p>19 Q. And did you consult with the New York Police</p> <p>20 Department surrounding the hair drug test?</p> <p>21 A. I didn't personally, no.</p> <p>22 Q. Did you have anyone at your direction</p> <p>23 consult with the New York Police Department regarding</p> <p>24 the hair drug test?</p>	Page 10	<p>1 was a conclusive way to go to determine drug use.</p> <p>2 Q. Would you, did you make any notes</p> <p>3 memorializing who you directed to consult with these</p> <p>4 other individuals or other police departments?</p> <p>5 A. No.</p> <p>6 Q. Did the Bureau of Administrative Services</p> <p>7 provide you with a report after consulting with the</p> <p>8 New York Police Department?</p> <p>9 A. They may have. I don't recall.</p> <p>10 Q. And if they did, where would you have kept</p> <p>11 that report?</p> <p>12 A. I would envision it would be in Bureau of</p> <p>13 Administrative Services. Obviously, you know, at some</p> <p>14 point we entered into contracts. I would imagine that</p> <p>15 there's paperwork that exists relative to that.</p> <p>16 Q. And are we still talking about the 1998-'99</p> <p>17 time frame or would this have been before that time?</p> <p>18 A. I, certainly there was a stalemate, and</p> <p>19 drugs was an issue that I felt needed to be addressed.</p> <p>20 So there would have been a period prior to the signing</p> <p>21 of the contract where this issue was explored by the</p> <p>22 Department for its feasibility and its validity. We</p> <p>23 sat down and we negotiated that with the union.</p> <p>24 At some point we did a demonstration,</p>
<p>1 A. I think we did. Others would have looked</p> <p>2 into it as it became a potential way of settling the</p> <p>3 contract and dealing with an issue that I felt needed</p> <p>4 to be dealt with.</p> <p>5 Q. And who would these others be that would</p> <p>6 have consulted with the New York Police Department?</p> <p>7 A. Probably people within the Bureau of</p> <p>8 Administrative Services. They're the personnel, human</p> <p>9 resources type people who would have been responsible</p> <p>10 for that type of policy implementation.</p> <p>11 Q. And how big is this bureau?</p> <p>12 A. It's the administrative. They take care of</p> <p>13 budgets. They will examine officers for injuries and</p> <p>14 what-have-you. Off the top of my head, I don't know</p> <p>15 how many personnel are actually in it, but it's mostly</p> <p>16 administrative, mostly civilian.</p> <p>17 Q. Did you direct any others to consult with</p> <p>18 the New York Police Department surrounding the hair</p> <p>19 drug test?</p> <p>20 A. I think -- I'm not saying I looked -- in</p> <p>21 principle we looked at the whole idea of is this, is</p> <p>22 this an alternative to the random urine sample, and</p> <p>23 that was explored. Exactly who was talked to, who was</p> <p>24 not talked to, I, I know we looked at it and felt it</p>	Page 12	<p>1 and I was the individual who was demonstrated on. I</p> <p>2 was the first one to do the drug test, if you will.</p> <p>3 And union representatives watched the procedure.</p> <p>4 Q. And when did this demonstration occur?</p> <p>5 A. I would, sometime in '98 prior to the actual</p> <p>6 implementation in January of '99.</p> <p>7 Q. So how long prior to the 1998 contract</p> <p>8 negotiations did the Department begin discussing the</p> <p>9 hair test?</p> <p>10 A. It would have been during 1998. I don't</p> <p>11 have the exact dates.</p> <p>12 Q. And how many unions were present at the</p> <p>13 demonstration?</p> <p>14 A. My best recollection would be it was the</p> <p>15 only union that had at that point agreed to the</p> <p>16 contract. We actually, I think patrol officers, the</p> <p>17 largest union, they had a representative or two who</p> <p>18 watched it. I went down to personnel, they snipped my</p> <p>19 hair, and they went through the whole procedure.</p> <p>20 Q. And the representatives from the patrol</p> <p>21 officers' union who witnessed the demonstration, were</p> <p>22 they police officers or were they attorneys?</p> <p>23 A. Yes. Police. I don't recall if there</p> <p>24 were -- I don't think there, I don't believe there</p>

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1 were attorneys there. But, you know, much of this  
 2 would have been also memorialized by the Labor  
 3 Relations office of the Police Department in addition  
 4 to personnel because of the ongoing negotiations, and  
 5 the implementation would always have labor issues, so  
 6 they were probably present also.

7 Q. Were there any considerations given to the  
 8 patrolmen's union in exchange for the use of the hair  
 9 test?

10 A. Absolutely. They got a contract. I think  
 11 they got the Quinn Bill, which was a major raise. So  
 12 if you look back at what the contract was, we received  
 13 other things. I think we got performance evaluations,  
 14 and we received the right to do regular hair testing  
 15 on a yearly basis of all our personnel. In exchange,  
 16 I think they got a raise. It was like a four-, maybe  
 17 a six-year contract, where we were allowed to do hair  
 18 testing commencing in '99.

19 Q. Is the patrolmen's union still under this  
 20 contract?

21 A. Their contract has expired, but the contract  
 22 continues to live as we negotiate the next contract.

23 Q. And has hair testing, is hair testing a part  
 24 of the current contract negotiations?

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1 A. At some point I think they put issues on the  
 2 table. At some point I saw the mention of hair  
 3 testing, but no specifics. Just generally the whole  
 4 drug testing, I think, would be more appropriate as  
 5 something they've put on the table, but I'm not aware  
 6 of any elaboration as to what they, what they intend  
 7 to do further, and I don't think the negotiations have  
 8 really gotten down to be that specific, to my  
 9 knowledge.

10 Q. Okay. Did you or anyone at your direction  
 11 consult with any forensic scientists prior to the  
 12 implementation of this hair drug test?

13 A. I'm certain my people did as to validity. I  
 14 would have been informed at the time of those tests to  
 15 ensure that they were valid tests, that the process we  
 16 were entering into would withstand scrutiny and that  
 17 was state of the art. I'm sure all of that was done  
 18 because it was a part of the ongoing negotiations.

19 The patrol officers were concerned  
 20 about this test and what-have-you, so part of our  
 21 responsibility prior to signing the contract was to  
 22 convince them that, in fact, this was a valid process,  
 23 a scientifically-valid process.

24 Q. And when you say "my people" who are you

1 referring to?

2 A. Well, that would have been the labor people  
 3 and the people that were negotiating the contract, and  
 4 I'm sure they reached out to the various experts. I  
 5 don't have firsthand knowledge of who, but this would  
 6 be the way it would work.

7 Q. And who are you referring to when you say  
 8 the "labor people"?

9 A. Well, I think at the time -- we've had a  
 10 turnover at Labor Relations over the years. I think  
 11 the deputy at that time would have been Deputy  
 12 Superintendent John Ferguson, who has since retired.

13 I'm not certain who the lawyer that  
 14 would have been working out of Labor Relations at that  
 15 time during the negotiation process. But certainly  
 16 there would have been City Hall lawyers.

17 There would have been, I would think  
 18 during this process in the ordinary course of  
 19 business, outside people who were experts that were  
 20 just informing people of how the process worked.

21 I mean that would be standard, when  
 22 you're entering into this type of new drug-testing  
 23 process, that there would be a lot of questions, and I  
 24 would think there were a lot of questions, and those

1 obviously were answered to the patrol officers'  
 2 satisfaction.

3 Q. And who succeeded Mr. Ferguson?

4 A. Deputy Superintendent John Sullivan, who has  
 5 also since retired.

6 Q. And when did Mr. Ferguson retire?

7 A. Geez, I, John's been gone maybe two and a  
 8 half, three years now. I'd have, I'd be speculating,  
 9 and I have to actually get you the dates.

10 Q. So Mr. Ferguson was present at the time that  
 11 the tests -- in January, '99; is that correct?

12 A. John would have been there then. John was  
 13 involved in the negotiating process. He would have  
 14 been my representative at the labor negotiations as  
 15 the deputy superintendent. John assisted in educating  
 16 the officers how the practice would proceed. I think  
 17 we put out some brochures for people, just where to go  
 18 for help, that type of thing, prior to the actual  
 19 implementation.

20 Q. And did Mr. Ferguson provide you with any  
 21 type of report with respect to his contact with  
 22 forensic scientists?

23 A. I don't recall.

24 Q. Did you direct any other individuals to

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	Page 17	Page 19
1	consult with forensic scientists regarding the hair	either Mr. Ferguson or people in Labor Relations who
2	drug tests?	would have consulted with any scientists regarding the
3	A. John would have been the lead person in	hair drug test. Did you direct anyone to conduct any
4	Labor Relations, and it would have, you know, again,	research as to the scientific validity of the hair
5	it would have been a hand-in-hand operation with the	drug test?
6	people at the Bureau of Administrative Services and	A. I, again, there was a process that we were
7	City Hall labor negotiations who were all working to	going through that we had to assure people. I'm
8	get a contract.	certain that occurred. But who did what I'm not
9	Q. Is there a lead person at the Bureau of	certain of.
10	Administrative Services?	Q. And did you ever receive any document, any
11	A. I'm not certain. That may have been, Bill	reports or documentation regarding the validity of
12	Good has been the head of Bureau of Administrative	the, the scientific validity of the hair drug test?
13	Services now for some time. It may have been Bill	A. Over the years I've received copies,
14	Good. I just -- 10 years, the time -- I'm not	numerous studies that have been done that support the
15	certain.	validity of the drug test. A number of studies. In
16	THE WITNESS: Who was there before Bill	fact, that's one of the things that we've done is
17	Good, do you remember?	collect a number of studies that support the validity.
18	MS. HARRIS: I can't tell you.	Q. Okay. And who did you receive these studies
19	THE WITNESS: Oh, okay.	from?
20	A. I don't remember.	A. Many of them coming right out of the legal
21	Q. Okay. I understand. Is Mr. Good still	department.
22	employed with the Department?	Q. And did you keep copies of these studies?
23	A. Yes.	A. Yes.
24	Q. You mentioned brochures previously. What	Q. And where are they kept?
	Page 18	Page 20
1	brochures were handed out? Well, can you describe	A. Legal.
2	these brochures for me.	Q. So you personally do not have copies of
3	A. There was concern that this was a far	these studies?
4	greater test, and that it, you know, it had the	A. No.
5	ability to detect for longer period of time than	Q. How many studies did you review?
6	random urine. So we wanted to make sure all our	A. I don't know off the top of my head.
7	officers were aware of it, if they had problems, that	Q. Do you recall any of the scientists involved
8	they could get the necessary help. And I think there	in these studies?
9	was a concerted effort by management to educate and	A. No.
10	alert officers as to what was coming and, if they had	Q. Now, prior to the use of the hair test, what
11	a problem, get help.	methods of drug testing had the Department used?
12	Q. And did the Department retain copies of	A. We used what had been contractually provided
13	these brochures?	for. That was urinalysis. If a supervisor had
14	A. I know we had them. I know they were	reasonable suspicion that an officer was under the
15	distributed. Whether or not copies still exist I'm	influence of drugs, he would contact, I think at the
16	not certain.	time it was SmithKline, who would arrange for a urine
17	Q. If they did still exist, where would they be	test.
18	kept?	Q. As a result of using the hair drug test, has
19	A. Hopefully some of them would still be in	urinalysis been abandoned by the Department?
20	Labor.	A. No.
21	Q. And where is the Labor Relations' office?	COB 0001856
22	A. The third floor of Boston Police	Q. And why not?
23	headquarters.	A. Urinalysis still exist. The rule hasn't
24	Q. Now, you testified that it would have been	changed. They're still, supervisors still have the
		ability, based on reasonable suspicion, to test

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1 officers who they believe may be under the influence  
 2 of drugs. From a practical standpoint, I am totally  
 3 unaware of any reasonable suspicion test since we --  
 4 that I'm aware of right now, off the top of my head.

5 Now, having said that, part of the  
 6 contract is that anytime an officer tests positive  
 7 under the hair test, as part of the rehabilitation  
 8 agreement, they're subjected to random urine tests for  
 9 three years after testing positive. So urinalysis  
 10 still plays a role in the Department, but it plays a  
 11 role in the rehabilitation agreement.

12 Q. Since the Department began using the hair  
 13 drug test in '99, have you or anyone under your  
 14 direction consulted with any other police departments  
 15 around the country that use the hair drug test?

16 A. Periodically we go to major city chiefs and  
 17 it will come up, the issue of drug testing, and we'll  
 18 talk about it, and we'll talk about how we do it and  
 19 what-have-you. We'll exchange maybe conversation.  
 20 And we'll look at each other's policies. That's  
 21 something, that occurs.

22 Q. Okay. And what other major cities have you  
 23 discussed these policies with?

24 A. The one that comes readily to mind I think

Page 22

Page 24

1 is New York. I'm sure there's others, but New York  
 2 comes to mind.

3 Q. And who would go on these periodic visits to  
 4 the major cities?

5 A. Well, there would be, I'd have discussions  
 6 at what would be called major city chiefs' meetings  
 7 where, you know, the issue of drug testing certainly  
 8 was an issue in the '90's. Drug testing was an issue,  
 9 period. So we'd talk about, how the various ways  
 10 departments did drug testing and what-have-you. So  
 11 I'd be involved in that.

12 Q. Okay. But I'm talking about since the hair  
 13 test has been used by the Department, have you or  
 14 anyone under your direction contacted any other major  
 15 city police departments with respect to the hair drug  
 16 test.

17 A. I'm not aware.

18 Q. Did you receive any advice from the New York  
 19 Police Department regarding the hair drug test?

20 A. I didn't. I didn't. Whether or not my  
 21 people did, I'm not certain.

22 Q. And when you say your "people," you're  
 23 talking about the Bureau of Administrative Services  
 24 and the Labor Relations Department?

1 A. During the negotiation process, if they  
 2 reached out and received advice, I'm not, I'm not  
 3 specifically aware of that.

4 Q. How many people are employed in the Labor  
 5 Relations Department?

6 A. How many are employed today?

7 Q. Well, in, let's start in 1998 at the time  
 8 that you were negotiating the contract.

9 A. Normally it could run from three to,  
 10 normally three to five. How many were during these  
 11 negotiations I'm not certain.

12 Q. And are these individuals attorneys or  
 13 they're just civilians?

14 A. Labor Relations is usually a sworn member of  
 15 the Department, a command staff member who has the  
 16 rank of deputy superintendent for the last number of  
 17 years, an attorney, and usually a couple of maybe  
 18 secretaries and aides. So usually there's three to  
 19 five people possibly during the entire tenure I've  
 20 been there.

21 Q. Okay. Outside of the studies that you  
 22 testified that you had received from the legal  
 23 department regarding the validity of the hair drug  
 24 test, did you review any other literature regarding

1 this test?

2 A. I'm certain prior to implementation I had to  
 3 be convinced that this was a valid test. The City was  
 4 committing major money, a major commitment on its end  
 5 to secure a contract. So I'm -- we wouldn't do that  
 6 based on a, a flimsy look at, well, a process that we  
 7 weren't certain could withstand scrutiny. So there  
 8 would have been an in-depth look at is this a valid  
 9 process, one that would be upheld.

10 Q. But did you review any, any literature?

11 A. Well, I'm certain I did. I mean somebody --  
 12 I was the one that suggested hair testing. Certainly  
 13 I would want to make sure that that process was a  
 14 valid process, and somebody, whether I reviewed it or  
 15 verbally people assured me that on based on their  
 16 research it was. Who those people were, I can't say  
 17 at this time. But certainly it would have happened.

18 Q. Can you recall anything specific that you  
 19 actually reviewed with respect to this hair test?

20 A. No.

21 Q. Do you keep any files regarding the hair  
 22 test?

23 A. I would have at some point. I would keep  
 24 files that would list the failures. I kept a file

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1 asking people, you know, is this a valid study. And  
 2 we'd be constantly collecting more and more data that  
 3 would, in fact, support that this is a valid  
 4 scientific study that has not been refuted by any  
 5 credible source.

6 Q. Okay. And specifically about the one  
 7 individual study that you said that you recall  
 8 regarding the potential bias with respect to the hair  
 9 testing, did you speak with anyone specifically  
 10 regarding the individual who wrote that study or the  
 11 study itself?

12 A. I think we had experts. I can't say which  
 13 specifically. But it would come up about what about  
 14 this. That has been refuted. I think it may have  
 15 been from our vendor Psychemedics. It may have been  
 16 from our expert that works, Selavaka or whatever his  
 17 name is.

18 But, you know, obviously, as we had  
 19 these meetings, I had a concern. I would constantly  
 20 want to be absolutely a hundred-percent certain that  
 21 in fact this was a valid process, and made it clear to  
 22 people, you show me scientifically that it's not, then  
 23 I will cease. To this date, nobody has shown me  
 24 anything credible that says it's not a valid

1 do to make sure, contact all the experts, and make  
 2 sure that we were on solid ground.  
 3 Q. Okay. I appreciate that, and I'm just  
 4 trying to get the names of the experts that you  
 5 consulted with.

6 A. You know, normally I'd go to my legal people  
 7 and say, there's an issue, there's a concern, there's  
 8 an allegation. I want to be assured. In many  
 9 instances, at least in one instance, I think the  
 10 vendor came in, and I had issues, and we addressed  
 11 those issues. Now, that probably would have been in  
 12 the last two years or so. But I don't have specific  
 13 dates and I don't have specific names.

14 Q. And when you referenced the "vendor" are you  
 15 talking about Psychemedics?

16 A. Yes.

17 Q. And you mentioned an expert, Selavaka. Is  
 18 that Carl Selavaka?

19 A. Yes.

20 Q. And did Mr. Selavaka attend any of the  
 21 meetings that you had with MAMLEO or Mr. Alkins?

22 A. I believe he was present at least one  
 23 meeting.

24 Q. And do you know where Mr. Selavaka resides?

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1 scientific process.

2 Q. And did MAMLEO provide you with any  
 3 scientific studies?

4 A. No. Not any credible valid. They may have  
 5 referenced some reports, but none that have come to  
 6 what I consider to be credible.

7 Q. And how did you determine that information  
 8 that MAMLEO provided to you was not credible?

9 A. Well, first, I'm not sure if they ever did.  
 10 In the course they made allegations. I'm not sure if  
 11 I've ever received any studies at all from them that  
 12 say it's not.

13 Again, if I had received some, it would  
 14 have had my immediate attention, and I would have gone  
 15 to the experts to say, Hey, where are we with this.  
 16 Is this an issue. Is this a concern.

17 Q. And what experts would you have gone to?

18 A. Whoever's out there. I mean, you know,  
 19 we're talking about people losing their jobs here.  
 20 And I am not cavalier about that. I want to be  
 21 assured, when people are losing their jobs, that, in  
 22 fact, it's a valid process, that there's no flaws in  
 23 the process. So whenever concerns arose as to the  
 24 validity of the process, I would do whatever I had to

1 A. No.

2 Q. Does Mr. Selavaka have a contract with the  
 3 Department?

COB 0001861

4 A. I'm not sure.

5 Q. Do you know whether he's employed by the  
 6 Department?

7 A. Whether we use him as an expert, there's --  
 8 I know we brought him in on that particular instance.  
 9 Whether or not we paid him or he's on our payroll, I'm  
 10 not certain.

11 Q. How many drugs does the Department request  
 12 be tested with this hair drug test?

13 A. I think that's, that's pursuant to the  
 14 contract. I think we're allowed to test for certain  
 15 drugs, and we test for those drugs. I'm not sure how  
 16 many.

17 Q. Do you know who decides the thresholds for  
 18 what a positive test would be for these drugs?

19 A. I think that decision was made by the  
 20 contract. And in this particular instance, I think  
 21 during the contact process, they agreed on industry  
 22 standards to the best of my knowledge.

23 Q. And do you know what is meant by "industry  
 24 standards"?

PAUL F. EVANS

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11/13/03

	Page 41	Page 43
1	A. Whatever the existing industry feel are the appropriate levels for detecting drug use.	1 A. No. I think we decided on hair testing, and then go out and find out who does it, whose, who is certified to do it and what-have-you. That, I would not get into the fine workings of that, other than we're committing to this, it's a valid process, who's out there.
2	Q. Do you know what the industry standards are for cocaine?	2 Q. And who would you direct to find out who's out there conducting this hair drug test?
3	A. No.	3 A. In the ordinary course, that would fall on the Bureau of Administrative Services. That, yes, mostly that would be their responsibility.
4	Q. But you indicated this information would be included in the contract; is that correct?	4 Q. Would it be the responsibility of any other individual or entity within the Department?
5	MS. HARRIS: I'll object, but you can answer.	5 A. They may be aided by the Labor Relations.
6	A. No. It would not. It would, what the actual numbers were wouldn't be in the contract, but I think, if my memory serves me correctly, parties to the contract agreed that industry standards would set the level, to the best of my recollection.	6 They may be aided by City Hall. I'm not sure at this point who else may have been involved in that.
7	Q. Okay. And do you know whether industry standards was defined at any point for the officers?	7 MS. HARRIS: I'm going to suggest, answer on your personal knowledge. It's easier for everybody in the long run if you're not guessing.
8	A. I don't believe so.	8 Q. Who may have aided at City Hall in the contacting or investigation of --
9	Q. Who decided what the specific procedures for passing and failing the test would be?	9 A. No idea.
10	A. The procedures would have been the vendor would have advised us as to appropriate chains of custodies to ensure that the test was not compromised and it was a valid test. So I'm sure that as we went down that road, we had to be assured of the	10 Q. -- of the test. When you were referring to "City Hall," who were you referring to?
	Page 42	Page 44
1	appropriate chain of custody and what-have-you.	1 A. Well, during contract negotiations it would have been somebody like Mike Reagan was involved in the negotiations of the contract. So, you know, getting the contract completed, hair testing was part of that.
2	So I would believe that, having never been involved in that, that would probably have been a recommendation from Psychemedics to ensure the validity of the test to make sure that the processes for testing were, were correct.	2 Q. And who is Mike Reagan?
3	Q. Does the Department have a contract with Psychemedics?	3 A. He would have been the City's, City Hall's director of Labor Relations.
4	A. Yes.	4 Q. And is he an attorney?
5	Q. And when did the Department enter into the contract with Psychemedics?	5 A. Yes.
6	A. Probably during '98, because we had, I believe we commenced right after January 2nd, 1999.	6 Q. Is, do you know whether Mr. Reagan is still with City Hall?
7	So we would have entered a contract sometime probably in '98.	7 A. No, he isn't. COB 0001862
8	Q. And what is the term or duration of that contract with Psychemedics?	8 Q. Do you know where he is?
9	A. No idea.	9 A. I think he's down in Connecticut someplace.
10	Q. Who's involved -- strike that. How did the Department arrive at selecting Psychemedics as its vendor?	10 Q. So is it safe to say that you did not personally arrive at the decision to use Psychemedics as the vendor?
11	A. I have no idea.	11 A. Yes.
12	Q. Did you direct anyone to investigate any laboratories regarding this hair drug test?	12 Q. Also, would it be safe to say that you did not -- strike that.
13		13 Do you know whether anyone under your direction contacted any other vendor outside of Psychemedics regarding this hair drug test?

## EXHIBIT C

10/12/06 DEPOSITION OF KATHLEEN O'TOOLE

RE: RONNIE JONES, ET AL. V. CITY OF BOSTON, ET AL.

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VOLUME: 1

PAGES: 1-111

## UNITED STATES DISTRICT COURT

## DISTRICT OF MASSACHUSETTS

RONNIE JONES, ET AL. ) CIVIL ACTION  
PLAINTIFFS, ) NO.: 05-11832-GAO  
V. )  
CITY OF BOSTON, ET AL., )  
DEFENDANTS. )  
)

## DEPOSITION OF KATHLEEN O'TOOLE

DATE: OCTOBER 12, 2006  
TIME: 10:06 A.M.  
PLACE: BINGHAM MCCUTCHEN, LLP  
150 FEDERAL STREET  
BOSTON, MA 02110

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1 using other types of testing if the Union agreed?

2 A: When it was first brought to my attention M.A.M.L.E.O.  
3 said generally that, people from M.A.M.L.E.O. said generally  
4 that they thought the test was biased and they asked me to look  
5 into it to determine if I would consider other options. You  
6 know, if I would research it to determine if in fact the test  
7 was biased. I think my first response was I know this was the  
8 subject of collective bargaining. I know that collective  
9 bargaining took place long before my appointment as Police  
10 Commissioner. I felt strongly that drug testing, a drug testing  
11 policy had to be in place in any police organization and that  
12 I'd explore their concerns about the hair drug testing policy.  
13 Again, I didn't know much about, or I didn't know anything about  
14 the science but I said I would go back to police headquarters  
15 and talk to the lawyers, talk to the people in labor relations,  
16 talk to the people in HR to determine how this policy evolved  
17 and whether or not it was the appropriate policy for our agency.

18 Q: Part of what you just said is that you would explore?

19 A: Absolutely. I was open-minded. I thought it was  
20 really important. That's why I had the meetings with  
21 M.A.M.L.E.O. to listen to their issues, not just the hair drug  
22 testing policy but many other issues that were of concern to  
23 them or of mutual concern to us and keep the lines of  
24 communication open. I was always very open-minded.

Page 22

1           Q: Please describe how you explored whether the test was  
2 biased?

3           A: I went back in to talk to, I generally had staff  
4 meetings every day. I remember having discussions with people  
5 from the legal department, with Sandra Debow who is a lawyer for  
6 Labor Relations. I don't remember exactly who I spoke to but I  
7 remember talking to Sandra. I remember talking to people in our  
8 legal department. I remember talking to Ed Callahan in our HR  
9 Department because they all collectively would have the history  
10 on this. So I learned that, yes it was negotiated as part of  
11 the collective bargaining process in the late 90s. The Union at  
12 that point was opposed to urine testing. That somehow hair was  
13 agreed on and that in return for the drug testing the hair drug  
14 testing policy, the Union got the Quinn bill. I also asked  
15 about the science and I was told that the attorneys felt that it  
16 would --

17           MS. HARRIS: I'm going to object and instruct the  
18 witness that any attorney-client communications are  
19 confidential.

20           A: I guess I would just finish by saying that I asked  
21 questions about the science as well, in addition to how the  
22 policy evolved and why it was hair. I also asked about the  
23 science because M.A.M.L.E.O. was questioning the reliability of  
24 the test and asking why we didn't have a urine test versus a

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1     felt very strongly that a drug testing policy needed to be in  
2     place and that the Union and management negotiated this prior to  
3     my arrival and at the end of the day let the scientists sort it  
4     out. I think that was the conclusion that I came to and again  
5     we reached a point where we couldn't discuss it anymore because  
6     it was in litigation.

7                 Q: Did any of the individuals with whom you spoke about  
8     hair testing voice any concerns about the hair tests?

9                 MS. HARRIS: I would object and again just instruct  
10    you that any attorney-client communications are privileged. So  
11    to the extent that you can answer without revealing those  
12    communications, you can answer.

13                A: I'll just say I was very open-minded about it because  
14    I didn't know anything about it. So when the issue was first  
15    raised by M.A.M.L.E.O. I went back and talked to different  
16    staff. I was surprised at the level of confidence they had in  
17    the methodology. They obviously had spent a lot of time in  
18    briefings over the years prior to and since the implementation  
19    of the policy. I was surprised at their level of confidence in  
20    the process.

21                Q: Why were you surprised?

22                A: Well, they were very emphatic about, the people I  
23    spoke to obviously had a great deal of confidence in the vendor  
24    and in the process and were quick to tell me that this was what

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1 was negotiated with the Union; that the Union opted for this as  
2 opposed to urine testing; that they were adamantly opposed to  
3 urine testing during the negotiations process; and that since  
4 then the science had been challenged on several occasions but  
5 never successfully. They felt confident that this was the best  
6 method. So initially I was very open-minded about it, you know,  
7 why not explore other options but then learned that other  
8 options had been explored and that the conclusion was reached  
9 that this was the best method at the time the test was  
10 implemented and following that.

11 Q: What other options were explored?

12 A: Well, apparently, and again I wasn't part of the  
13 process.

14 MS. HARRIS: Then I'll object. We don't want you to  
15 guess. So if you're reporting what people have informed you,  
16 again leaving aside attorney-client communications, that's fine.  
17 We're looking just for your personal knowledge.

18 THE WITNESS: I was just told that the urine option  
19 was explored and that the Union was adamantly opposed to it back  
20 in the late 90s and that's why the department explored the hair  
21 testing option.

22 Q: Earlier you referred to a vendor. Who was that  
23 vendor?

24 A: I wouldn't know how to spell this or I'm not even sure

10/12/06 DEPOSITION OF KATHLEEN O'TOOLE

RE: RONNIE JONES, ET AL. V. CITY OF BOSTON, ET AL.

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1 A: No. Back in 1979 I'm not sure what the science was  
2 but we went through an entire physical, including urine testing.  
3 I'm not sure whether a drug test was conducted or not.

4 Q: Did you take a urine test when you first joined the  
5 police force?

6 A: It was a complete physical and it did involve urine  
7 testing. I don't know whether they tested for drugs back in  
8 those days or not.

9 Q: When you were a police officer was drug use among  
10 fellow officers a major problem?

11 A: That would be hard for me to say. Substance abuse has  
12 always been a concern in the business. I think alcohol abuse  
13 during my early days on the job was more prevalent but I'm sure  
14 there were people then who were abusing other substances as  
15 well.

16 Q: If we could go back to the hair drug test and the  
17 negotiations. Were any negotiations concerning the hair drug  
18 test still ongoing when you took the position of Police  
19 Commissioner?

20 A: No.

21 Q: Did you play any role in the department's decision to  
22 continue using the hair drug test?

23 MS. HARRIS: Objection. You can answer.

24 A: It was part of the ongoing collective bargaining

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1 agreement. The only discussions I had about it were discussions  
2 that evolved as a result of M.A.M.L.E.O. raising it as an issue  
3 to me in meetings.

4 Q: The discussions you described earlier?

5 A: Right. I'm sure that we had to --

6 MS. HARRIS: No guessing, please.

7 THE WITNESS: No guessing. I don't know how often  
8 the vendor had to renegotiate the contract, but I signed  
9 hundreds and hundreds of contracts during my tenure there and  
10 very well could have signed one. There wasn't any discussion  
11 about whether or not to continue it. It was clearly a policy  
12 that was in place and an ongoing policy when I became Police  
13 Commissioner.

14 Q: So around the time in which you were having those  
15 meetings with M.A.M.L.E.O. and people from the Labor Relations  
16 and Human Resources, did you review any former Police  
17 Commissioner Evans' files concerning the hair drug test?

18 MS. HARRIS: I'll object.

19 A: No.

20 Q: What was the answer?

21 A: No.

22 Q: Do you know if those files were available for your  
23 review?

24 MS. HARRIS: Objection.

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1 Q: Do you know if the Police Department keeps a file of  
2 studies concerning the scientific validity of the hair test?

3 A: I do not know.

4 Q: Does the Police Department have any scientists on  
5 staff to evaluate the research and studies concerning the  
6 validity of the hair test?

7 A: Not that I'm aware of.

8 Q: Did you or anyone at your direction conduct any  
9 research as to the scientific validity of the hair test?

10 A: I deferred to the lawyers and the people in Human  
11 Resources to manage the policy.

12 Q: Do you know if they conducted any research as to the  
13 scientific validity of the hair test, either the lawyers or the  
14 folks at Human Resources?

15 A: I'm not aware of any that they conducted while I was  
16 Police Commissioner.

17 Q: Are you aware of any studies that they conducted  
18 before you became Police Commissioner?

19 A: I don't know who conducted the studies but they  
20 obviously felt comfortable with the science. That's what they  
21 told me when I became Police Commissioner.

22 MR. BAKER: Let's start marking a few exhibits here.  
23 I'm going to mark this as exhibit 8. If you could just take a  
24 moment to review the document.

## EXHIBIT D

1/8/07 DEPOSITION OF MARISELA PEREZ

RE: RONNIE JONES, ET AL. V. CITY OF BOSTON, ET AL.

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VOLUME: 1

PAGES: 1-96

## UNITED STATES DISTRICT COURT

## DISTRICT OF MASSACHUSETTS

RONNIE JONES, ET AL. ) CIVIL ACTION  
PLAINTIFFS, ) NO.: 05-11832-GAO  
v. )  
CITY OF BOSTON, ET AL., )  
DEFENDANTS. )  
\_\_\_\_\_  
)

[TRANSCRIPT IS DESIGNATED CONFIDENTIAL]

## DEPOSITION OF MARISELA PEREZ

DATE: JANUARY 8, 2007  
TIME: 2:04 P.M.  
PLACE: BINGHAM MCCUTCHEN, LLP  
150 FEDERAL STREET  
BOSTON, MA 02110

1/8/07 DEPOSITION OF MARISELA PEREZ

RE: RONNIE JONES, ET AL. V. CITY OF BOSTON, ET AL.

4 (Pages 10 to 13)

Page 10	Page 12
<p>1 <b>you're in now before he did. Is that correct?</b></p> <p>2 A: Yes, that's correct.</p> <p>3 <b>Q: What documents were left by Jay Devlin that you</b></p> <p>4 <b>reviewed with your attorneys in preparing for today's</b></p> <p>5 <b>deposition?</b></p> <p>6 A: There were some documents that were left that were</p> <p>7 explanations of the hair analysis process and related documents.</p> <p>8 <b>Q: Can you be more specific?</b></p> <p>9 A: I can't be more specific and be accurate, no.</p> <p>10 <b>Q: Do you know what this explanation of the hair analysis</b></p> <p>11 <b>process is?</b></p> <p>12 A: Yes.</p> <p>13 <b>Q: I'll refer to it as that if that's acceptable?</b></p> <p>14 A: Yes.</p> <p>15 <b>Q: Do you know who drafted the documents?</b></p> <p>16 A: No.</p> <p>17 <b>Q: Do you know if they were documents that were on Boston</b></p> <p>18 <b>Police Department letterhead, for example?</b></p> <p>19 A: They weren't.</p> <p>20 <b>Q: Do you know if they were documents that were on</b></p> <p>21 <b>Psychomedics' letterhead or Psychomedics documents?</b></p> <p>22 A: Some of them were Psychomedics documents, yes.</p> <p>23 <b>Q: Do you know if the documents describe how the hair</b></p> <p>24 <b>test is to be conducted</b></p>	<p>1 <b>Q: Every time you've been deposed has that been in your</b></p> <p>2 <b>capacity as an employee of the Boston Police Department?</b></p> <p>3 A: Yes.</p> <p>4 <b>Q: Did any of those cases concern claims of</b></p> <p>5 <b>discrimination?</b></p> <p>6 A: No.</p> <p>7 <b>Q: Just real generally if you can give me, and if you</b></p> <p>8 <b>have to go example by example or if you can just speak to all</b></p> <p>9 <b>the depositions at once, what were those cases about?</b></p> <p>10 A: I was deposed on a rape case where the woman was</p> <p>11 alleging the house should have been protected by her landlord</p> <p>12 and it was a civil case. I had the police related case.</p> <p>13 <b>Q: Can I just interrupt for one second, it will help?</b></p> <p>14 A: Yes.</p> <p>15 <b>Q: Were any of those cases civil cases other than the one</b></p> <p>16 <b>you just mentioned or were they all criminal cases?</b></p> <p>17 A: They were civil cases that were a result of criminal</p> <p>18 cases.</p> <p>19 <b>Q: All of them?</b></p> <p>20 A: I'm not sure.</p> <p>21 <b>Q: Were any of the cases brought by current or former</b></p> <p>22 <b>police officers as to their employment at the Police Department?</b></p> <p>23 A: No.</p> <p>24 <b>Q: Have you ever been a party to a lawsuit before?</b></p>
Page 11	Page 13
<p>1 A: Some of them, yes.</p> <p>2 <b>Q: Approximately how many documents?</b></p> <p>3 A: I don't know.</p> <p>4 <b>Q: And then the other category of documents that you said</b></p> <p>5 <b>you reviewed for today's deposition were from databases?</b></p> <p>6 A: Excel spreadsheets, yes.</p> <p>7 <b>Q: How many different Excel spreadsheets?</b></p> <p>8 A: Three, four, perhaps.</p> <p>9 <b>Q: Were the Excel spreadsheets printed from a database?</b></p> <p>10 A: Yes.</p> <p>11 <b>Q: Could you describe the databases or database?</b></p> <p>12 A: One is a Excel spreadsheet of every officer who has</p> <p>13 failed our drug test policy. It's a violation of Rule 111. And</p> <p>14 the other ones were some databases that Jay had left of I</p> <p>15 believe recruit officers who had failed.</p> <p>16 <b>Q: Any other spreadsheets or databases?</b></p> <p>17 A: No.</p> <p>18 <b>Q: Did you speak with anyone other than your attorneys</b></p> <p>19 <b>about your deposition here today?</b></p> <p>20 A: No.</p> <p>21 <b>Q: Have you ever been deposed before?</b></p> <p>22 A: Yes.</p> <p>23 <b>Q: How many times?</b></p> <p>24 A: I don't know, six, seven.</p>	<p>1 A: Could you clarify, please?</p> <p>2 <b>Q: Have you ever been sued before?</b></p> <p>3 A: No.</p> <p>4 <b>Q: Have you ever sued anyone before?</b></p> <p>5 A: Yes.</p> <p>6 <b>Q: Can you describe what the case was about where you</b></p> <p>7 <b>sued someone, or cases?</b></p> <p>8 A: Yes. My son had a head injury.</p> <p>9 MR. BAKER: That's good enough for that.</p> <p>10 <b>Q: Was there another case?</b></p> <p>11 A: I had an injury.</p> <p>12 <b>Q: So they were personal injury cases?</b></p> <p>13 A: Yes.</p> <p>14 <b>Q: Anything else?</b></p> <p>15 A: No.</p> <p>16 <b>Q: Have you ever been arrested or convicted of a crime?</b></p> <p>17 A: No.</p> <p>18 <b>Q: Describe your educational background?</b></p> <p>19 A: I have a Bachelor's Degree in Political Science. I</p> <p>20 have a Master's Degree in Criminal Justice and I have doctoral</p> <p>21 work toward a Psy D degree.</p> <p>22 <b>Q: Can you spell that?</b></p> <p>23 A: Psy D. It's a doctorate in psychology, not a</p> <p>24 doctorate in the philosophy of psychology.</p>

1/8/07 DEPOSITION OF MARISELA PEREZ

RE: RONNIE JONES, ET AL. V. CITY OF BOSTON, ET AL.  
5 (Pages 14 to 17)

<p style="text-align: right;">Page 14</p> <p>1 Q: Where did you complete your course work for your B.A.      2 in Political Science?      3 A: Stonehill.      4 Q: What year did you graduate?      5 A: 1975.      6 Q: And your Master's in, was it Criminal Justice?      7 A: Yes.      8 Q: Where did you complete your course work for that?      9 A: Western New England.      10 Q: Western New England University?      11 A: Yes, College.      12 Q: What year did you get your Master's Degree?      13 A: 2000.      14 Q: Did you have any particular concentration within      15 criminal justice or was it criminal justice generally?      16 A: Generally.      17 Q: Did you write a thesis?      18 A: No.      19 Q: For your doctoral work, where are you taking that?      20 A: Where was I taking it?      21 Q: Where were you taking it?      22 A: Mass. School of Psychology. Was it Mass. School of      23 Psychology? My mind just went blank. Professional Psychology,      24 I'm sorry. Massachusetts School of Professional Psychology.</p>	<p style="text-align: right;">Page 16</p> <p>1 Q: How long did you hold that position?      2 A: 1983 to 1986.      3 Q: What position did you hold next?      4 A: I was a uniform patrol sergeant from 1986 to 1991.      5 Q: What did you do then?      6 A: I was a Sergeant Detective in Internal Affairs from      7 1991 to 1997, I'm sorry, 1996.      8 Q: What position did you hold next?      9 A: From 1997 to 1999 I was Sergeant Detective in Area      10 E-13.      11 Q: What did you do next?      12 A: I was injured for 22 months.      13 Q: When did you return to work?      14 A: 2001.      15 Q: What position did you hold when you returned?      16 A: I worked for the computer crime division.      17 Q: How many years or months?      18 A: Once.      19 Q: What did you do next?      20 A: I went to work for the Bureau of Internal      21 Investigations.      22 Q: This is in 2002?      23 A: It was actually at the end of 2001.      24 Q: What position did you hold at that time?</p>
<p style="text-align: right;">Page 15</p> <p>1 Q: Did you have a particular focus?      2 A: No.      3 Q: When did you start working for the Boston Police      4 Department?      5 A: November, 1977.      6 Q: Between the time that you graduated from Stonehill,      7 was that in 1975?      8 A: (No verbal response).      9 Q: And when you started at the Boston Police Department,      10 did you hold any other positions?      11 A: I did.      12 Q: Where did you work?      13 A: I worked for the State of Massachusetts.      14 Q: Was that from 1975 to 1977?      15 A: Yes.      16 Q: What was your position?      17 A: I was a social worker.      18 Q: When you started working at the Boston Police      19 Department in November, 1977 what was your first position?      20 A: I was a patrol officer.      21 Q: How long did you have that position?      22 A: I was in patrol from 1977 to 1983.      23 Q: And then what was your next position after 1983?      24 A: I was a detective assigned to the sexual assault unit.</p>	<p style="text-align: right;">Page 17</p> <p>1 A: I was a Sergeant Detective with the Bureau of Internal      2 Investigations.      3 Q: Is that the position you still hold today?      4 A: Yes.      5 Q: Have you held it continuously since the end of 2001?      6 A: Yes.      7 Q: What are your responsibilities in the position you      8 hold today?      9 A: I audit. I make recommendations for policy for the      10 Department based on my findings from audits. I monitor hair      11 testing for the Department. I am keeper of the records for hair      12 testing for the Department. I monitor several databases. I      13 assist the Superintendent for the Division and anything that he      14 might need.      15 Q: Is that it?      16 A: I think so.      17 Q: Have those responsibilities changed at the end of      18 2001?      19 A: I inherited, I did not always have all those. I      20 inherited the hair testing responsibilities.      21 Q: From. Mr. Devlin?      22 A: Yes.      23 Q: In what year?      24 A: 2004.</p>

1/8/07 DEPOSITION OF MARISELA PEREZ

RE: RONNIE JONES, ET AL. V. CITY OF BOSTON, ET AL.

6 (Pages 18 to 21)

<p style="text-align: right;">Page 18</p> <p>1 Q: Do you remember what month? 2 A: Late summer. 3 Q: I think one of the things you said was you monitor the 4 hair testing program. Is that fair to say? 5 A: Yes. 6 Q: Other than your role as keeper of the records of the 7 hair testing, what does that involve? 8 A: I ensure that any officers who fail the drug test are 9 given all the appropriate paperwork which gives them all their 10 rights, all their contractual rights. I ensure that they are 11 served properly by Internal Affairs officers. If they sign the 12 Settlement and Rehabilitation Agreements, I then take their 13 Department issued property from them. I contact their 14 supervisors and let them know that these officers are being 15 suspended and I work with the Medical Unit to make sure they're 16 aware these officers have been suspended so that they can do 17 whatever it is they do in regards to officers who have failed 18 the drug test. 19 Q: Anything else? 20 A: I don't think so. 21 Q: When you took over the hair testing piece from Mr. 22 Devlin in the late summer of 2004, did you receive records that 23 he had kept as keeper of the records? 24 A: Yes, I did.</p>	<p style="text-align: right;">Page 20</p> <p>1 Q: Other than a clerk? 2 A: No. 3 Q: What's the name of the clerk? 4 A: Bernadette Falzone. 5 Q: And with regard to the hair testing documents and 6 you're monitoring of the hair test, what does Ms. Falzone do? 7 8 A: She might copy documents for me. 9 Q: Anything else? 10 A: No. 11 Q: Have you taken the hair test before? 12 A: Yes. 13 Q: How many times? 14 A: Since 1999 every year. 15 Q: Have you ever tested positive? 16 A: No. 17 MR. BAKER: I'd like to mark this as exhibit 2. 18 Just take a moment to review what's being marked as exhibit 2 19 and let me know when you're ready. 20 (Exhibit No. 2 Marked) 21 THE WITNESS: I'm ready. 22 Q: Have you seen the document that's been marked as 23 exhibit 2 before? 24 A: Yes, I have.</p>
<p style="text-align: right;">Page 19</p> <p>1 Q: And do those go all the way back to 1999? 2 A: I believe they do. 3 Q: And you still have those records today? 4 A: Yes. 5 Q: Who do you report to directly? 6 A: For certain things I report directly to Superintendent 7 Robert Harrington and for others I report to Lieutenant 8 Detective John Fedorchuk. 9 Q: On hair testing who do you report to? 10 A: Superintendent Robert Harrington. 11 Q: And before Robert Harrington it was Albert Goslin? 12 A: Yes. 13 Q: Was there anyone else in the position before Albert 14 Goslin when you were there? 15 A: Superintendent Dowd was there before and I never 16 reported to him. 17 Q: Was that before you were involved with the hair 18 testing? 19 A: Yes. 20 Q: Who reports to you today? 21 A: No one. 22 Q: Is there anyone that assists you in your role as 23 recordkeeper of the hair testing documents? 24 A: I have a clerk.</p>	<p style="text-align: right;">Page 21</p> <p>1 Q: Just for the record, what is the record that's been 2 marked as exhibit 2? 3 A: It's a set of interrogatories. 4 Q: And it includes the defendants' answers to the 5 plaintiffs' first set of interrogatories? 6 A: It does. 7 Q: Did you review the defendants' answers to the 8 plaintiffs' first set of interrogatories before signing them? 9 A: Yes. 10 Q: And that is your signature on page 24? 11 A: That's my signature. 12 Q: What did you do to verify that the answers to 13 interrogatories "1., 3." and "6." were accurate before you 14 signed them? 15 A: I read them. 16 Q: Were you done with your answer? 17 A: Yes. 18 Q: Did you consult any documents, for example, to 19 determine that the answers to interrogatories "1., 3." and "6." 20 were accurate? 21 A: I believe I submitted some documents in response. 22 Q: Did you also review documents to verify the accuracy 23 of the answers to "1., 3." and "6." 24 A: I submitted them and yes I reviewed them.</p>

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8 (Pages 26 to 29)

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1 for police officer Rachelle Couch that was taken, the date of 2 collection for her hair test was 6/9/2005 and it gives the 3 result as positive. 4 Q: And the document is drafted by who? 5 A: By Dr. Benjamin Hoffman. 6 Q: And Mr. Hoffman is with Concentra? 7 A: He's the medical review officer for Concentra. 8 Q: And he used to be at Business Health Management. 9 Correct? A: I believe. Well, he's the medical review 10 officer anyway. 11 Q: Do you receive a medical review officer report which 12 is what this document is called, for every single hair test? 13 A: Yes, I do. 14 Q: And it says whether that test was positive or 15 negative? 16 A: Yes. 17 Q: What do you do with the document after you receive it? 18 A: I file it. 19 Q: Anything else? 20 A: I send copies of positive results to the officer. 21 Q: So if the officer tests positive they actually get a 22 copy of this document? 23 A: Yes, they do. 24 Q: Does anyone else get a copy of it as well, other than	1 Q: For example, cocaine? 2 A: Yes. 3 Q: Any other information? 4 A: No. 5 Q: When you said date, is that the date that the test was 6 taken, or the hair was collected, rather? 7 A: I believe the date I use is the date of notification 8 of failure. 9 Q: Just so I understand, is that when you learn of the 10 notification of failure or when the officer learns it? 11 A: When I learn of the notification of failure. 12 Q: You mentioned the result goes into a database. What 13 does that mean? 14 A: That it was positive. 15 Q: So for example, you don't know the actual amount of 16 drug in the hair was. You just know if it's pos or negative if 17 you look at the database. Is that correct? 18 A: If you look at the database, yes. 19 Q: If the person is negative does that go in the 20 database? 21 A: No. 22 Q: If the result is negative what happens to the 23 information? 24 A: If it's negative there's no indication on the database
Page 27	Page 29
1 the officer if the person is positive? 2 A: Not from me. 3 Q: So you don't send something to their supervisor, for 4 example? 5 A: No. 6 Q: Do you notify the supervisor that the person tested 7 positive? 8 A: Yes, I do. 9 Q: How do you do that? 10 A: By phone. 11 Q: Why does the officer get a copy of the medical review 12 officer report? 13 A: It's procedure. 14 Q: Why does the supervisor not get a copy of the medical 15 review officer report? 16 A: It's a medical report. 17 Q: So it's a privacy concern? 18 A: To a certain extent. I believe it may be contractual. 19 Q: Does the information go in a database or does it just 20 go in a file? 21 A: Certain information goes in a database. 22 Q: Looking at this document, what information would go in 23 a database? 24 A: The name, the result, the date, the drug, type.	1 it was ever positive. 2 Q: What happens to the information? 3 A: Do you mean the sheet itself? 4 Q: No, not the sheet itself. Does the fact that the 5 person was negative go into any database anywhere? 6 A: I have to think. No, because I don't keep a record of 7 negatives. 8 Q: Do you know if Mr. Devlin kept a record of negatives? 9 A: I don't know. 10 Q: So in every instance, whether the result is positive 11 or negative, this piece of paper goes into a file. Correct? 12 A: Yes. 13 Q: What file is that? 14 A: (No verbal response). 15 Q: Can you describe the file? 16 A: If it's positive I keep hard copies of this in a file 17 case in my office. If it's negative they get filed into IAD 18 personnel case files. 19 Q: Is that Internal Affairs Division, IAD? 20 A: Yes, it is. 21 Q: Is there one Internal Affairs Division file for every 22 person in the Department? 23 A: Everyone has one. 24 Q: So for example, if a person received a negative result

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9 (Pages 30 to 33)

Page 30	Page 32
<p>1   <b>this would be located in that person's individual file?</b></p> <p>2   A: If we finish the filing, yes.</p> <p>3   <b>Q: What do you mean by that?</b></p> <p>4   A: Sometimes we get a little bit backed up in doing the filing.</p> <p>5   <b>Q: Do you always eventually do the filing?</b></p> <p>6   A: Yes.</p> <p>7   <b>Q: How backed up are you now?</b></p> <p>8   A: Six months, maybe.</p> <p>9   <b>Q: If I wanted to look at all of the files showing negative test results starting six months ago and before, what would I need to do?</b></p> <p>10   A: Call me.</p> <p>11   <b>Q: What would you do?</b></p> <p>12   A: I have all of them collected by date that I receive them in a box waiting to be filed.</p> <p>13   MR. BAKER: Sorry. My question was confusing.</p> <p>14   <b>Q: If I wanted to go before six months, let's say it's been filed in six months old or more, what would you need to do to gather the negative test results for documents that have already been filed?</b></p> <p>15   A: What would I need to do?</p> <p>16   <b>Q: What process would you need to go through to get them?</b></p> <p>17   A: Just walk next door across to Internal Affairs, open</p>	<p>1   <b>Q: What do you do with the documents that you receive from Psychemedics regarding hair test results?</b></p> <p>2   A: This document is received if an officer has failed only. So this is then placed in the files contained in my office for officers who have violated Rule 111. The officer gets a copy of this as well and I maintain a copy for our file.</p> <p>3   <b>Q: As with the document that we just looked at marked "COB2955", do you send this type of document from Psychemedics to anyone other than the officer?</b></p> <p>4   A: No.</p> <p>5   <b>Q: If you can look at the document marked "2959" which is a couple more pages in?</b></p> <p>6   A: Yes.</p> <p>7   <b>Q: Do you receive a document like this from Benjamin Hoffman when a person tests positive?</b></p> <p>8   A: I actually receive it from Concentra.</p> <p>9   <b>Q: You do receive this type of document, though?</b></p> <p>10   A: Yes.</p> <p>11   <b>Q: And you receive this type of document if a person is positive for the drug?</b></p> <p>12   A: Yes.</p> <p>13   <b>Q: Do you receive it if the person is negative for the drug?</b></p> <p>14   A: Not this particular document. Well, if it's negative</p>
Page 31	Page 33
<p>1   the personnel files for whatever person that I was looking for and I would pull it out of the file which are filed alphabetically by office.</p> <p>2   <b>Q: Are they organized within the file according to hair test results and everything else, or are they just lumped together with all the Internal Affairs' files?</b></p> <p>3   A: They're not Internal Affairs' files. They're a personnel file within Internal Affairs. They don't contain IAD records.</p> <p>4   <b>Q: But they contain hair test results?</b></p> <p>5   A: Yes, they contain hair test results.</p> <p>6   <b>Q: I guess what my question is, is you go into the person's Internal Affairs file. Is there a file within that that just says "hair test results"?</b></p> <p>7   A: No.</p> <p>8   <b>Q: So the hair test results are intermixed with all of the other documents that are in the file?</b></p> <p>9   A: Yes.</p> <p>10   <b>Q: If you look a couple of pages in to a document marked "2957", do you receive this type of document?</b></p> <p>11   A: Yes.</p> <p>12   <b>Q: So you receive documents from Psychemedics regarding hair test results?</b></p> <p>13   A: Yes.</p>	<p>1   for a safety net test, yes I do.</p> <p>2   <b>Q: Who do you send the document to?</b></p> <p>3   A: To the officer.</p> <p>4   <b>Q: Anyone else?</b></p> <p>5   A: Yes.</p> <p>6   <b>Q: Who else?</b></p> <p>7   A: Legal. Our legal department.</p> <p>8   <b>Q: Is that because it's a safety net document?</b></p> <p>9   A: Yes.</p> <p>10   <b>Q: Do you track the information in a database?</b></p> <p>11   A: Yes.</p> <p>12   <b>Q: Do you do it if it comes back negative? Do you track information in the database if the safety net comes back negative?</b></p> <p>13   A: No.</p> <p>14   <b>Q: Can you flip to the next document marked "2960" and, unlike the document we just looked at, "2959", this document doesn't say anything about safety net test. Correct?</b></p> <p>15   A: Correct.</p> <p>16   <b>Q: Do you receive a copy of this type of document for every hair test that's taken?</b></p> <p>17   A: Yes.</p> <p>18   <b>Q: Even if a person is negative for the drug?</b></p> <p>19   A: Yes.</p>

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10 (Pages 34 to 37)

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1 Q: Who do you send the document to?

2 A: No one.

3 Q: No one?

4 A: No one.

5 Q: The officer doesn't get a copy of it?

6 A: No.

7 MR. BAKER: I think that's it for this exhibit.

8 Q: Do you believe the hair test is accurate?

9 A: Yes, I do.

10 Q: Why?

11 A: The information that I've read documenting the  
12 acceptable of the hair test by Psychemedics appears to be to me  
13 scientifically sound. That's one reason. Secondly, officers  
14 speak to me when they fail the drug test. Many of them have  
15 admitted to me that they have taken drugs giving some credence  
16 to it. All those officers who test negative none of them have  
17 ever said it wasn't accurate. So I have to take that as some  
18 evidence of accuracy also.

19 Q: Anything else?

20 A: No.

21 Q: The first one was information that you read. The  
22 information that you have read indicates that the Psychemedics  
23 hair test appears to be scientifically sound. Is that what you  
24 said?

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1 A: Yes.

2 Q: What information have you read in that regard?

3 A: I've read that Psychemedics does, and I'm not sure if  
4 I can say this scientifically but that your body, when you  
5 ingest drugs that your body produces a side effect. It  
6 metabolizes it and produces metabolites in your system which  
7 subsequently show up in the hair. Sometimes the actual parent  
8 drug is also present. So I believe that, yes that seems like  
9 that would make sense.10 Q: Have you read any scientific journal articles about  
11 that process?

12 A: I can't remember.

13 Q: Can you remember what you have read about that process  
14 that you just described?

15 A: Do you mean the specific articles?

16 Q: The specific articles or the name of the publication,  
17 whatever information you can recall?

18 A: No.

19 Q: Do you know if you've read anything prepared by  
20 Psychemedics?

21 A: Yes.

22 Q: Can you think of anything you've read about the  
23 scientific validity of the hair test that wasn't drafted by  
24 Psychemedics?

1 A: Yes.

2 Q: What?

3 A: I can't remember the name of that article but I have  
4 read something to the affect and it wasn't by Psychemedics, it  
5 was about hair testing in general, not their particular process.

6 Q: Do you remember approximately when it was published?

7 A: No.

8 Q: Do you remember who published it?

9 A: No.

10 Q: Do you know if it was in a scientific journal?

11 A: No.

12 Q: Do you have a copy of it?

13 A: No.

14 Q: Did you read it online?

15 A: Some things, yes.

16 Q: You mentioned that many officers who test positive on  
17 the hair test admit to taking drugs after you tell them the  
18 result?

19 A: I don't know if I said many, at least some.

20 Q: Since you took over the hair testing responsibility  
21 for Mr. Devlin in the late summer of 2004, do you know how many  
22 people have tested positive on the hair test?

23 A: No. Not exactly, no.

24 Q: Do you know approximately?

1 A: 15, 20 maybe.

2 Q: Of those 15 to 20 do you know approximately how many  
3 told you or admitted that they used drugs?

4 A: Seven, eight.

5 Q: Did any of the approximately 15 or 20 deny using  
6 drugs?

7 A: Yes.

8 Q: How many?

9 A: The remainder, seven, eight, maybe 10, 12.

10 Q: So more have denied it than admitted it other than  
11 those that tested positive?

12 A: Yes.

13 Q: Do you remember the names of any of the individuals  
14 who denied it?

15 A: Yes.

16 Q: What were the names?

17 A: Rachelle Couch denied it. Jack Loan denied it.

18 Q: What was the last name?

19 A: Loan.

20 MR. BAKER: I'll strike the question for now and go  
21 into later when we're looking at a document. That might make it  
22 easier to jog your memory.23 Q: Other than the documents that we just read or the  
24 documents we just looked at from Psychemedics in exhibit 3, have

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11 (Pages 38 to 41)

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<p>1 you ever corresponded with anyone from Psychemedics, other than      2 that type of document with the transmission of the hair test      3 results?</p> <p>4 A: Could you define "correspond"?</p> <p>5 Q: Have you ever e-mailed, exchanged emails with anyone      6 from Psychemedics?</p> <p>7 A: The company itself?</p> <p>8 Q: Anyone from the company itself?</p> <p>9 A: Other than Dr. Hoffman who I believe works for      10 Concentra?</p> <p>11 MR. BAKER: Right.</p> <p>12 THE WITNESS: No.</p> <p>13 Q: Have you ever spoken with anyone from Psychemedics?</p> <p>14 A: No.</p> <p>15 Q: Have you ever met anyone from Psychemedics?</p> <p>16 A: Does an attorney count?</p> <p>17 MR. BAKER: Yes.</p> <p>18 THE WITNESS: An attorney and I'm not sure if he was      19 Concentra or Psychemedics.</p> <p>20 Q: What was the attorney's name?</p> <p>21 A: I have no idea.</p> <p>22 Q: Was it a man or a woman?</p> <p>23 A: Male.</p> <p>24 Q: In what context did you meet him?</p>	<p>1 (Off the Record at 2:58 p.m.)      2 (Resume at 3:06 p.m.)</p> <p>3 Q: We were discussing a conversation you had with an      4 attorney from Psychemedics at an arbitration hearing for Mr.      5 Beckers and someone else. That was one conversation. Right?</p> <p>6 A: Yes, but it wasn't Mr. Beckers. That was the wrong      7 case. It was George Downing.</p> <p>8 Q: Did you also testify in a case concerning Mr. Beckers?</p> <p>9 A: No, that was an error in the name. I'm sorry.</p> <p>10 Q: Other than Mr. Downing's arbitration, have you      11 testified in any other arbitration cases concerning the hair      12 test?</p> <p>13 A: No.</p> <p>14 Q: You said you talked about the merits of the case with      15 the attorney from Psychemedics. Could you be more specific?</p> <p>16 A: There was a person who was testifying for the BPPA on      17 behalf of the police officers whose name is Kidwell about his      18 view of the validity of the hair test and his view, I believe,      19 of how darker haired people retain drugs in their hair for      20 longer amounts of time and we were talking about his particular      21 testimony.</p> <p>22 Q: Kidwell's particular testimony?</p> <p>23 A: Yes.</p> <p>24 Q: Do you receive if the attorney for Psychemedics worked</p>
<p>1 A: At an arbitration hearing.</p> <p>2 Q: What was the name of the arbitration hearing?</p> <p>3 A: Do you mean what particular officers?</p> <p>4 MR. BAKER: Yes.</p> <p>5 THE WITNESS: Richie Beckers and an Irish female. I      6 can't remember her last name.</p> <p>7 Q: Did you testify in the case?</p> <p>8 A: Yes.</p> <p>9 Q: On what subjects did you testify?</p> <p>10 A: Keeper of the records.</p> <p>11 Q: Anything else?</p> <p>12 A: No.</p> <p>13 Q: If I mentioned the name William Thistle does that jog      14 your memory as to the name of the attorney?</p> <p>15 A: Not really.</p> <p>16 Q: Do you receive what you discussed with the attorney      17 from Psychemedics?</p> <p>18 A: The merits of the case.</p> <p>19 Q: And with regard to that what did you discuss?</p> <p>20 A: I believe that the Boston Police, the BPPA, had a      21 witness and we discussed basically the merit of his testimony.</p> <p>22 MS. HARRIS: Could we take a break for just one      23 second? I want to make sure that we know the identity of      24 whoever she is talking to.</p>	<p>1 for Psychemedics or if he was outside counsel for Psychemedics      2 in a law firm?</p> <p>3 A: I don't remember.</p> <p>4 Q: Did you discuss the issue of external contamination of      5 hair with the attorney from Psychemedics?</p> <p>6 A: No.</p> <p>7 Q: Have you ever read any scientific articles or any      8 articles period about the external contamination of hair with      9 drugs and its relation to hair with drug testing?</p> <p>10 A: I believe the Psychemedics articles refer to it and      11 that's why they do the hair washing.</p> <p>12 Q: Can you describe the hair washing you just referenced?</p> <p>13 A: I can't remember the process now.</p> <p>14 Q: Did Dr. Kidwell testify in George Downing's case as to      15 the scientific validity of Psychemedics' hair washing procedures      16 or process?</p> <p>17 A: Not that I remember.</p> <p>18 Q: Do you play any role at all in determining whether to      19 renew the Psychemedics contract each year?</p> <p>20 A: Absolutely not.</p> <p>21 Q: We touched upon it earlier, but with regard to safety      22 net test results when a result comes back as negative on a      23 safety net test result does your database already reflect the      24 positive initial test?</p>

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12 (Pages 42 to 45)

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1 A: Yes.  
 2 Q: So what happens to the database reflecting the  
 3 positive initial test when the safety net test comes back  
 4 negative?  
 5 A: I remove that particular name.  
 6 Q: When you say you remove it what do you do?  
 7 A: I remove the name. I delete it from the database.  
 8 Q: Is the database essentially an Excel spreadsheet?  
 9 A: Yes, exactly.  
 10 Q: So you go into the Excel spreadsheet, you highlight  
 11 the row with the person's name and drug test results and you hit  
 12 delete?  
 13 A: Yes.  
 14 Q: But you also forward a copy of the records on to  
 15 another department in the Police Department?  
 16 A: Yes.  
 17 Q: What department is that?  
 18 A: To the Legal Advisor's office.  
 19 Q: Who would the individual be in the Legal Advisor's  
 20 office that you forward that information to?  
 21 A: I hand carry them to Margaret Buckley.  
 22 Q: Has Ms. Buckley been the same individual through the  
 23 time that you've been there?  
 24 A: Yes.

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1 A: I don't remember.  
 2 Q: If we look at the first paragraph it says, "Since the  
 3 introduction of hair drug testing in January of 1999, the  
 4 Department has conducted over 6,804 hair tests on samples  
 5 provided by police officers. Only forty-five officers have  
 6 tested positive in that time, out of the approximately 2,200  
 7 sworn officers who have been tested annually." Did you have any  
 8 responsibility at all for putting that sentence in this document  
 9 together?  
 10 A: No, I have not.  
 11 MR. BAKER: I'd like to look back at the  
 12 interrogatories marked as exhibit 2 and if you can turn to page  
 13 9 which is interrogatory number "3." and the answer to  
 14 interrogatory number "3." I'll just read it for the record.  
 15 Interrogatory "3." states, "Please identify and describe the  
 16 race, hair color, rank, years of service, department or  
 17 deployment, Hair Test results (including for positive results,  
 18 the illegal drug reported as present), and employment status of  
 19 BPD personnel or candidates for employment for each year during  
 20 the relevant time period (including year-to-date information for  
 21 the year 2006), and state whether the employee signed a  
 22 Rehabilitation Agreement, as described in Boston Police  
 23 Department Rule 111."  
 24 Q: Did I read that correctly?

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1 (Exhibit No. 4 Marked)  
 2 MR. BAKER: Please take a moment to review what's  
 3 been marked as exhibit 4. While you're reviewing that I'll just  
 4 describe what this is for the record. We've had marked as  
 5 exhibit 4 on the first page, although it's hard to read on the  
 6 copy we have, it says, "Hair Drug Testing: Fact v. Fiction."  
 7 The exhibit itself is a ten page document but we're looking at  
 8 pages 1 through 5 because pages 6 through 10 are a duplicate of  
 9 pages 1 through 5. At the end of page 5 it says, "2005 Boston  
 10 Police Department All Rights Reserved".  
 11 (Pause While Witness Reviews Document)  
 12 THE WITNESS: These five pages.  
 13 MR. BAKER: Yes.  
 14 Q: Have you had a chance to review it?  
 15 A: Yes.  
 16 Q: Have you seen this document before?  
 17 A: I don't know if I saw this particular ever.  
 18 Q: Do you know if there is or was a document on the  
 19 Boston Police Department's internal web page that was called  
 20 Hair Drug Testing: Fact v. Fiction?  
 21 A: I don't remember.  
 22 Q: Do you know if there is or was a document in the  
 23 Boston Police Department's internal web page that was a Q&A on  
 24 the hair drug test?

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1 A: Yes, you did.  
 2 Q: The answer says, "Defendant refers to documents Bates  
 3 stamped number 7032." Did I read that correctly?  
 4 A: Yes, you did.  
 5 Q: Is this one of the interrogatories that you signed as  
 6 to having knowledge of the answer?  
 7 A: Yes.  
 8 MR. BAKER: If you can hang on to interrogatory  
 9 number "3." there while we have marked exhibit 5.  
 10 (Exhibit No. 5 Marked)  
 11 Q: Please take a moment to review the document that's  
 12 been marked as exhibit 5. It's a four page document with the  
 13 first page "COB7032" and it runs through "COB7035"  
 14 consecutively. Just let me know when you've reviewed it?  
 15 A: I'm done.  
 16 Q: Again, the interrogatory we just looked at says,  
 17 "Defendant refers to documents Bates stamped number "7032". Are  
 18 these the documents that you intended to be referring to when  
 19 you submitted the answer to this interrogatory?  
 20 A: No.  
 21 Q: When you signed the answer to the interrogatory as to  
 22 number "3." what documents were you looking at or what document  
 23 were you referring to as document numbered "7032"?  
 24 A: It was a spreadsheet that has all the officers who

## EXHIBIT E



**Special Order Number:** 98-46

TO: ALL BUREAUS, DISTRICTS  
AREAS, DIVISIONS, OFFICES,  
SECTIONS AND UNITS

**Copies To:** ALL SUPERINTENDENTS,  
DEPUTY SUPERINTENDENTS,  
AND DIRECTORS

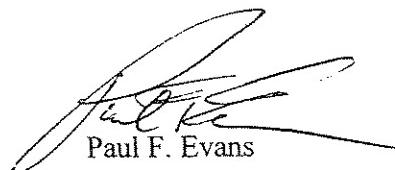
December 17, 1998

**SUBJECT: RULE 111, SUBSTANCE ABUSE POLICY**

Effective immediately, **Rule 111, Substance Abuse Policy**, issued January 18, 1995, is hereby rescinded in its entirety and replaced by the attached Rule. The revisions to **Rule 111, Substance Abuse Policy** are as followed:

- Section V Paragraph G
- Appendix D, Procedures for Annual Hair Testing

Commanding Officers shall ensure that this order and the attached Rule are posted on Department bulletin boards until **Rule 111, Substance Abuse Policy**, has been issued to each member of the Department in their command.



Paul F. Evans  
Police Commissioner

MENTION AT ROLL CALLS • POST UNTIL:  
Indefinite

COB 0008115

**Boston Police Department****Rules and Procedures****RULE 111****December 11, 1998****SUBSTANCE ABUSE POLICY****TABLE OF CONTENTS**

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**Boston Police Department****Rules and Procedures****RULE 111****I. INTRODUCTION**

To ensure a safe, healthful and productive work environment, to protect the health and welfare of the citizens of the City of Boston, and to assure compliance with the Federal Drug-Free Workplace Act of 1988, the Department has adopted this policy to address drug and alcohol abuse by sworn personnel. These procedures provide the Department with reasonable measures to ensure drug or alcohol use does not jeopardize the public or the Department's ability to serve its citizens.

It is the general intent of the policy to create a humanitarian program. Treatment and discipline are both important aspects of the plan. Drug and alcohol testing, which will be part of the program, is intended in part as a means of identifying those who need help. In fact, the testing components of the program will not be instituted until this policy has been in effect for 60 days. This two month delay is intended to allow all sworn personnel who currently have a substance abuse problem time to take appropriate actions to correct that problem prior to implementation of the procedures described below. Prior to the implementation of this policy, all Officers will receive up to three hours educational training in the effects of drugs and alcohol in general as well as in the workplace. The training shall also include a review of this policy. All such training will occur on Department time.

The Department will not tolerate any drug or alcohol use which could affect an Officer's job performance. The citizens of the City of Boston have a right to expect that sworn personnel will carry out their duties in a safe and reliable manner, free from the effects of drug or alcohol use. This policy replaces, except where contrary to contractual obligations, any and all earlier policies or procedures based on or expanding upon the Drug-Free Workplace Act, but it does not replace or in any way supplant any other policies or procedures including, but not limited to, the Boston Police Department's rules and procedures.

These procedures are significantly more comprehensive than the Federal Drug-Free Workplace Act requirements. The Boston Police Department must, by law, comply with that Act and report our drug-free workplace activities to the Federal government. The Act requires the adoption of a policy, some training, informing sworn personnel of the availability of help, and requiring sworn personnel to report convictions for drug crimes committed on the job. The intent of the Act is admirable, but the Department believes much more must be done than these minimal requirements. There are four important ways in which these procedures are broader and more effective than the Drug-Free Workplace Act:

- we emphasize treatment and counseling rather than just discipline in many cases;

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- we will employ drug and alcohol testing procedures in great part to overcome the user's denial that a problem exists, so that we may protect the public and provide help and treatment as appropriate;
- we are requiring that all sworn personnel attend comprehensive awareness and training programs;
- we are setting up a supervisor support phone system so that those who will be applying these procedures day-by-day can do so effectively, comfortably, and legally.

These procedures apply to all sworn personnel and, where contracts specifically allow, to Department contractors. The Department reserves the right to modify these procedures in whole or in part in accordance with law and contractual procedures.

**II. DEFINITIONS**

- A) Controlled Substance - any drug included in Schedules I through V, as defined by Section 802(6) of Title 21 of the United States Code (21 USC 802(6)), the possession of which is unlawful under Chapter 13 of that title, or any drug included within the definition of "Controlled substance" in Chapter 94C of the Massachusetts General Laws (for example, but not limited to: cocaine, marijuana, valium, morphine, anabolic steroids). The term does not include the use of prescribed drugs which have been legally obtained and are being used for the purpose for which they were prescribed.
- B) Illegally-Used Drug - any prescribed drug which is legally obtainable but has not been legally obtained or is not being used for prescribed purposes, all designer drugs not listed in the Controlled Substances Act (for example, but not limited to: MDA, fentanyl), and any other over-the-counter or non-drug substances (for example, but not limited to: airplane glue) being used for other than their intended purpose.
- C) Alcohol - colorless, volatile and flammable liquid that is the intoxicating agent in fermented and distilled liquors. It includes, but is not limited to, beer, wine and liquor. It does not include alcohol used in chemical processing, cleaning or testing.
- D) Department Property - includes buildings, offices, facilities, equipment, vehicles, land, and parking lots owned, loaned, utilized or leased by the Department. It also includes any other site at which business of the Department is transacted whether on or away from Department owned, loaned, or leased property.
- E) Accident - an unplanned, unexpected and unintended event which a) occurs on Department property, on Department business, or during working hours, and b) initially appears to have been caused wholly or partially by an Officer, and c) results in either i) a fatality, ii) bodily injury requiring medical treatment away from the scene of the event, or iii) damage to property in excess of \$2,500; an unplanned, unexpected and unintended discharge of a firearm is also an "accident".

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- F) Drug Paraphernalia - any item which is clearly intended for use for the administering, transferring, manufacturing, testing or storing of a controlled substance and which is not authorized or intended for use in the course of legitimate law enforcement activities.
- G) Reasonable Suspicion of Drug and/or Alcohol Use - the reasonable suspicion standard for drug testing of sworn personnel is based upon a specific objective fact(s) and reasonable inferences drawn from that fact(s) in light of experience that the individual may be involved in the use of any illegally-used drug, controlled substance, or alcohol. Examples would include one or more of the following:
1. Observable phenomena, such as direct observation of on-duty alcohol use or possession and/or direct observation of on-duty or off-duty use or possession of illicit drugs, and/or the on-duty display of behaviors which appear to be indicative of the use of any illegally-used drug, controlled substance, or alcohol and are not attributable to other factors;
  2. a pattern of abnormal conduct, erratic behavior or deteriorating work performance, including but not limited to, frequent absenteeism, excessive tardiness, or frequent accidents, not attributable to other factors and which appears to be related to drug and/or alcohol abuse;
  3. arrest, indictment, or conviction for a drug-related offense;
  4. newly discovered evidence that the Officer has tampered with a prior drug/alcohol test;
  5. repeated or flagrant violations of the Department's rules and procedures which are determined by a supervisor to pose a substantial risk of injury or property damage and which are not attributable to other factors and appear to be related to drug and/or alcohol abuse;
  6. causing an accident (as defined in definition E. above).

The above examples are not all inclusive, but are intended to be illustrative. Though not a sign or symptom of substance abuse, accidental discharge of a firearm is such a serious event that it can contribute, when substantiated by more direct evidence, to a finding of reasonable suspicion. The symptoms of being affected by a drug or by alcohol are not confined to those consistent with misbehavior, nor to obvious impairment of physical or mental ability, such as slurred speech or difficulty in maintaining balance. Although reasonable suspicion does not require certainty, mere "hunches" are not sufficient to meet this standard.

- H) Under the Influence of an Unauthorized Controlled Substance, Illegally-used Drug and/or Alcohol - The presence of a .04 alcohol content in the blood, or a verified positive drug test, at levels specified by the National Institute of Drug Abuse (NIDA), for an unauthorized controlled substance or an illegally-used drug.

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- I) Medical Review Officer (MRO) - A licensed physician responsible for receiving laboratory drug testing results who has knowledge of substance abuse disorders and has appropriate medical training to interpret and evaluate a positive test relative to the Officer's medical history and other relevant biomedical information.

**III AUTHORIZED USE OF PRESCRIPTION MEDICINE**

Sworn personnel undergoing prescribed medical treatment with any drug must report the drug used to their supervisor, pursuant to Rule 102 and a determination made as to the Officer's ability to perform his duty according to that rule.

**IV. PROHIBITED CONDUCT**

The following conduct by sworn personnel is prohibited:

- A) Unauthorized use, possession, manufacture, distribution, dispensation or sale of a controlled substance, illegally-used drug, drug paraphernalia, or alcohol on Department property, on Department business, in Department supplied vehicles, in vehicles being used for Department purposes, or during working hours;
- B) Unauthorized storage in a desk, locker, automobile or other repository on Department property of any illegally-used drug, controlled substance, drug paraphernalia, or alcohol;
- C) Being under the influence of an unauthorized controlled substance, illegally-used drug or alcohol on Department property, on Department business, in Department supplied vehicles or vehicles being used for Department business or during working hours;
- D) Possession, use, manufacture, distribution, dispensation or sale of illegally-used drugs or controlled substances while off duty;
- E) Switching or adulterating any urine or blood sample;
- F) Refusing consent to testing or refusing to submit a breath, urine, or blood sample for testing (except as regards "Condition of Promotion" testing);
- G) Failing to adhere to the terms of any Rehabilitation Agreement (sample attached) which the Officer has signed;
- H) Conviction under any drug or alcohol statute;
- I) Failure to immediately notify the Department of any arrest or conviction under any drug or alcohol statute;
- J) Failure to notify a supervisor of the use of a prescription drug;
- K) Refusing to sign a) a receipt for the Department's Substance Abuse Policy, b) the Consent and Release Form, c) the Chain of Custody Form, or d) a Rehabilitation Agreement;

**Boston Police Department****Rules and Procedures****RULE 111****V. TESTING**

Sworn personnel of the Boston Police Department will be tested for drugs and/or alcohol under the following circumstances:

- A) Reasonable Suspicion of Drug and/or Alcohol Use: Sworn personnel will be tested for drugs and/or alcohol when a supervisor who has been trained in making determinations of reasonable suspicion has made such a determination. Referrals for reasonable suspicion testing will be made using the procedures set forth in Appendix A of these procedures.
- B) Follow-up Testing - Sworn personnel referred by the Department to treatment, and who undergoes any form of treatment for substance abuse, will be subject to unannounced testing for a period of thirty-six months following a return to full duties (which shall be subject to a medical certification that the Officer is qualified to safely carry a weapon).
- C) Pre-Employment Testing - All applicants for the position of Sworn Police Officer will be required to submit to a drug test. The Department will not knowingly employ as a Sworn Police Officer any individual who actively abuses alcohol, an illegally-used drug or a controlled substance. All applicants for the position of Sworn Police Officer will be advised in connection with their application for employment that, prior to being offered a position, they will be required to submit to a drug screen. Failure to consent to such a test, or a verified positive result, will disqualify the applicant for employment in a position subject to pre-employment testing.
- D) Probation Period Testing - All Probationary personnel are subject to drug testing during their probation period without prior warning and at random intervals.
- E) Condition of Promotion/Rating/Appointment Testing - Sworn personnel who are offered a promotion/appointment and/or a detective rating will be required to submit to a drug test. A negative test result shall be a condition of such promotion and/or rating. Sworn personnel may refuse to submit to such a drug test without penalty or risk of disciplinary procedures, however such refusal shall be considered a declination of the offer of promotion.
- F) Assignment to Special Unit Testing - Sworn personnel, upon assignment to specialized units as identified by the Commissioner, shall be required to submit to a drug test. Such units include: Command Staff, Drug Control, Anti-corruption, Explosive Ordnance Unit, Hazardous Materials Unit, Entry and Apprehension Team, Ballistics Unit, Range, and Organized Crime. This form of testing shall also be applicable upon assignment to any outside agency.
- G) Annual Drug Testing (Hair) – This provision only applies to those bargaining units that have agreed to such testing.

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In a joint desire to achieve and maintain a work force that is 100% drug free and in further recognition that the Department has not yet achieved such goal, the parties agree that all sworn personnel shall be subject to an annual drug test to be conducted through a fair, reasonable, and objective hair analysis testing system. Each Officer shall submit to an annual test on or within thirty (30) calendar days of each Officer's birthday. The Department shall schedule each examination and so notify each Officer as far in advance as practicable. Hair testing does not contemplate or include testing for alcohol.

The Department agrees that it will establish and adhere to written collection and testing procedures for hair samples. These procedures shall be fair and reasonable so as to ensure the accuracy and integrity of the test and process. These written procedures will be appended to this Rule and become incorporated thereto. The union, should it so request, shall meet with the Department in order to discuss issues relative to the collection and testing process. Nothing contained herein alters the current policy as it relates to other drug/alcohol testing, procedures, or requirements.

Drug tests will consist of determinations of the presence of these five drugs, classes of drugs, or their metabolites: marijuana metabolites, cocaine metabolites, opiate metabolites, phencyclidine (PCP), and amphetamines. In the course of testing for Reasonable Suspicion of Drug and/or Alcohol Use, other drugs or their metabolites may be tested for if their particular use is suspected. Such other drugs may include, but need not be limited to: lysergic acid diethylamide (LSD), methaqualone, barbiturates, and benzodiazepines. All urine testing will be performed under the guidelines described in Appendix C "Procedures for Drug Testing". These procedures call for the use of an immunoassay screen (i.e. "EMIT") with all positives tested for confirmation using Gas Chromatography/Mass Spectrometry (GC/MS) technology. In a GC/MS test, the specimen is heated and the vapors are passed through a column of absorbent material, where traces of the drugs separate into colored bands (gas chromatography). A mass spectrometer then analyzes the precise chemical composition of each band. GC/MS is generally considered to be the most conclusive method of confirming the presence of a drug in urine.<sup>1</sup> GC/MS results are accepted as evidence in criminal cases. Positive GC/MS results are first communicated to a Medical Review Officer (MRO) who investigates the possibility of a legitimate explanation of the test result.

Where reasonable suspicion exists to test for alcohol, the Officer shall be given the option of submitting to either a breath screen test or a blood alcohol test. All breath screen tests shall be administered by a certified collection site facility utilizing DOT approved equipment and DOT procedures. All blood alcohol tests shall be administered by a certified collection site facility following procedures identified in Appendix C for identification and chain-of-custody safeguards.

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<sup>1</sup> National Institute on Drug Abuse, Research Monograph 73 - "Urine Testing for Drugs of Abuse", 1986.

**Boston Police Department****Rules and Procedures****RULE 111****VI. CONSEQUENCES OF A POSITIVE TEST****ILLICIT DRUGS**

Sworn personnel who receive a verified positive test result for illicit drugs will be subject to termination. However, where the Officer's only violation is a positive test for illicit drug use and it is the Officer's first offense, the Commissioner shall offer voluntary submission to the following alternative program:

- up to a 45 day suspension without pay,
- execution of a Rehabilitation Agreement and submission to treatment/rehabilitation,
- placement in an administrative position and suspension of weapon carrying privileges upon return to work following suspension until certified by the treatment provider to be recovering and able to safely carry weapons, and
- submission to follow-up testing as described in section V(B) above.

Note that failure to comply with the terms of the Rehabilitation Agreement either during or after the suspension period would constitute a separate violation of this policy and shall result in a recommendation of termination.

**ALCOHOL OR ILLEGALLY-USED DRUGS**

Sworn personnel who test positive for alcohol or illegally-used drugs shall be subject to disciplinary procedures up to and including termination. However, the first time an Officer tests positive for alcohol or illegally used drugs, the Officer shall be offered and the Officer shall sign a Rehabilitation Agreement and the Officer shall receive up to a 5 day suspension. Note that refusing to sign the Rehabilitation Agreement under these circumstances constitutes a separate violation of this policy. Sworn personnel who sign the Rehabilitation Agreement and undergo treatment will be assigned administrative duties and have their weapon carrying privileges suspended until such time as they are certified, by the treatment provider, to be recovering and able to safely carry weapons, at which time the disciplinary procedures being held in abeyance shall not be served. A record of the original disciplinary action, as well as successful completion of rehabilitation, shall remain in the Officer's medical personnel file. They will also be subject to Follow-Up drug testing as described in V(B) above.

**VII. CONSEQUENCES OF VIOLATION OF THE POLICY**

Any violation of the Substance Abuse Policy shall lead to disciplinary action up to and including termination. The severity of the action chosen will depend on the circumstances of each case. The Commissioner may, at his discretion, suspend any disciplinary action while an Officer is undergoing substance abuse treatment subject to a

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Rehabilitation Agreement (see "Consequences of a Positive Test" above). Refusing to sign a Rehabilitation Agreement shall result in a recommendation of termination.

Refusing to submit to a drug or alcohol test (except as regards Condition of Promotion testing), or switching or adulterating any blood or urine sample, shall result in a recommendation of termination.

Failure to adhere to the terms of the rehabilitation agreement shall result in disciplinary action up to and including termination.

**Appendix A****REFERRAL PROCEDURES FOR SUPERVISORS**

The Department's supervisors are responsible for being alert to declining job performance, erratic behavior or other symptoms of possible substance abuse. Whenever a supervisor who has been trained in the making of determinations of reasonable suspicion of drug and/or alcohol use (as defined in Section II of these procedures) makes such a determination the following steps will be taken:

- A) The supervisor will document in writing all circumstances, information and facts leading to and supporting his/her suspicion. At a minimum, the report will include appropriate dates and times of suspect behavior, reliable/credible sources of information, rationale leading to referral for testing and the action(s) taken.
- B) Prior to referring an Officer for testing, the supervisor will discuss the problem with the Officer in a private location with one witness, preferably another supervisor, present. Caution will be taken not to accuse the Officer of substance abuse, but the Officer will be presented with instances of questionable behavior. If the Officer does not have an acceptable explanation for his questioned behavior, the supervisor will continue with the procedures set forth in this section. Nothing in this procedure is intended to prevent the Officer from invoking any Weingarten rights the Officer may have.
- C) The supervisor shall consult with a second supervisor of a higher rank and they shall jointly decide whether to refer an Officer for testing. All persons involved in the decision-making process will have received training in the identification of actions, appearance, and conduct which are indicative of the use of alcohol and/or drugs.
- D) In those cases where the supervisor determines that the person's behavior causes a potential threat of harm to himself or others, the Officer will be immediately removed from the work site and where there is no other misconduct resulting in suspension the Officer shall be placed on administrative leave and shall be subject to customary restrictions of such leave.
- E) Once a determination has been made to refer an Officer for testing, it will be the responsibility of the supervisor to advise the Officer of such decision and to escort the Officer to a collection facility. The supervisor should remain with the Officer at the

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collection site facility until testing is concluded. In the event that leaving the scene and/or remaining with the Officer is not feasible, the supervisor will 1) arrange transportation to the collection facility (the Officer will be instructed not to drive a vehicle), 2) notify the collection facility that the Officer is being sent for testing, 3) request that the collection facility notify the supervisor when collection procedures are completed, 4) arrange transportation for the Officer following the collection process, and 5) notify the Officer that he or she is not to return to work pending receipt of the test results by the Office of Internal Investigation.

- F) Upon conclusion of the examination, the supervisor will ensure that the Officer is escorted to his destination. The supervisor will direct the Officer not to drive himself to his destination. The Officer will be relieved from duty pending receipt by the Office of Internal Investigation of the test results and the Officer will be notified of this change in status.
- G) If the Officer tests negative for drugs or alcohol, the Officer will be compensated for any regularly scheduled hours he or she would have worked during the suspension period.
- H) In those cases where a supervisor discovers an Officer who possesses what appears to be a controlled substance, illegally-used drug or alcohol, he or she will proceed as described above for instances where reasonable suspicion exists, and, if the substance in question appears to be a controlled substance or illegally-used drug, will in addition perform the following steps:
  - 1) Immediately confiscate the substance and all equipment or paraphernalia directly employed with the substance. Wrap them in any available clean material (e.g. paper towel, copier paper, handkerchief). The supervisor will keep the package on his or her person or where he or she can be absolutely sure it cannot be tampered with and shall strive to process the materials as soon as possible.
  - 2) As soon as the supervisor can, he or she will put the wrapped materials, still in the wrapping, into a large envelope and seal the envelope completely. The supervisor's initials will be written over the seam of the envelope in several places.
  - 3) The supervisor will write the Officer's name, his or her own name, and the date at the top of the envelope, will promptly notify his or her commanding officer, and will turn the envelope over as soon as possible to the Office of Internal Investigation. The supervisor will witness the signing and dating of the envelope by the person to whom he or she turns it over.
  - 4) All persons who subsequently and for whatever reason have possession of the envelope will sign and date it in the presence of the previous supervisor.

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- 5) The Office of Internal Investigations will be responsible for delivering the substance to the Division of Food and Drug for analysis. Pending delivery the substance will be secured appropriately.

Appendix B

**REHABILITATION AGREEMENT**

Name: \_\_\_\_\_ Date: \_\_\_\_\_

Department: \_\_\_\_\_

Dear \_\_\_\_\_:

On \_\_\_\_\_, 19\_\_\_\_\_, the Boston Police Department agreed to your request to seek counseling and referral to a rehabilitation program for alcohol and/or drug abuse. The following conditions apply to your rehabilitation program:

1. You must authorize your treatment provider to provide proof to the Office of Internal Investigation of enrollment in a rehabilitation program and proof of attendance at all required sessions on a monthly basis. Your attendance will be monitored closely and the Office of Internal Investigations will initiate appropriate disciplinary action up to and including termination if you do not regularly attend all sessions.
2. You must adhere to all of the requirements of the drug or alcohol treatment or counseling program in which you are enrolled.
3. If you are absent from work during the rehabilitation period without prior authorization, you must promptly submit a written doctor's certificate explaining the reason for such absence. The Department will take disciplinary action if you are absent as a result of alcohol or drug use.
4. You will pay for all costs of rehabilitation which are not covered under the employee's health plan.
5. During the thirty-six months following the completion of your rehabilitation program, the Department will test you for alcohol and/or drug use on a random basis. The Department will take prompt disciplinary action if you refuse to submit to testing or if you test positive during this period.
6. You must meet all established standards of conduct and job performance. The Department will institute appropriate disciplinary action if your on-the-job conduct or job performance is unsatisfactory.
7. Failure to comply with all of the above conditions will result in the institution of appropriate disciplinary action, up to and including termination. Furthermore, rehabilitation personnel will notify the Department in writing or appear for testimony

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at administrative, civil service and superior court hearings in the event an Officer has not complied with the designated rehabilitation program.

I hereby voluntarily agree to all of the above conditions and authorize my treatment provider to provide the Office of Internal Investigation with proof of my enrollment and attendance at the recommended rehabilitation program. I sign this rehabilitation agreement of my own free will, and without duress.

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Officer's Name

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Commanding Officer's Name

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Officer's Signature

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Commanding Officer's Signature

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Date

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Date

**Boston Police Department****Rules and Procedures****RULE 111****Appendix C****PROCEDURES FOR DRUG TESTING**

All drug tests administered pursuant to the Department's Substance Abuse Policy will be conducted in strict accordance with the following procedures:

- 1) Laboratory Qualifications: The Boston Police Department (the Department) has retained a certified laboratory under the Department of Health and Human Services (HHS) Mandatory Guidelines for federal workplace drug testing programs. The use of a certified laboratory ensures that the highest standards of forensic toxicology are being met.
- 2) Controlled Substances: The following drugs will be tested for:
  - a) Marijuana
  - b) Cocaine
  - c) Opiates
  - d) Amphetamines
  - e) Phencyclidine
  - f) others as appropriate.
- 3) Security and Chain of Custody: The selected laboratory will maintain strict security at its laboratory facilities and will strictly adhere to the chain of custody procedures mandated by DOT and HHS. This will include:
  - a. Use of a standard drug testing custody and control form;
  - b. Use of a clean, single-use specimen bottle that is securely wrapped until filled with the specimen, or use of a clean, single-use collection container that is securely wrapped until utilized;
  - c. Use of a tamperproof sealing system designed to ensure against undetected opening and the use of a specimen bottle with a unique identifying number which is identical to the number appearing on the custody and control form;
  - d. Use of a shipping container in which the specimen and related paperwork may be transferred and which can be sealed and initialed to prevent undetected tampering;
  - e. Written procedures, instructions and training to ensure the integrity of the process shall be provided to collection personnel.
- 4) Specimen Collection Procedures:
  - a. All specimens will be collected at designated collection sites which have necessary personnel certified by the laboratory in accordance with NIDA standards, materials, equipment and supervision to provide for specimen collection, security, temporary storage facilities, and shipping or transportation to the laboratory;

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- b. Procedures for collecting urine specimens shall allow individual privacy unless there is reason to believe a person may alter or substitute the specimen to be provided. The following are the exclusive grounds constituting reason to believe an individual may alter or substitute a specimen:
- (1) The Officer presents a specimen which falls outside normal temperature range (32.5°-37.7°C/90.5°-99.8°F); and
    - a) The person refuses to provide a measurement of oral body temperature; or,
    - b) Oral body temperature varies by more than 1°C/1.8°F from the temperature of the specimen.
  - (2) The last urine specimen provided by the Officer was determined by the laboratory to have a specific gravity of less than 1.003 and a creatinine concentration below .2g/L;
  - (3) The collection site person observes conduct clearly and unequivocally indicating an attempt to substitute or adulterate the sample (e.g. substitute urine in plain view, blue dye in the specimen presented, etc.); or,
  - (4) The Officer has previously been determined to have used a controlled substance without medical authorization and the test was being conducted under Department procedures providing for follow-up testing upon or after return to service.

In any case where a determination is made by a collection site person to observe a specimen collection, a higher-level supervisor of the collection site person, or the Office of Internal Investigation, shall review and concur in such decision in advance. All direct observation shall be conducted by a person of the same gender as the person providing the specimen. In any case where collection is monitored <sup>2</sup> by non-medical personnel, the person shall be the same gender as the person providing the specimen.

- c. The following procedures shall be used to ensure the integrity and identity of the specimen.
1. Toilet bluing agents will be placed in the toilet tanks whenever possible so the reservoir remains blue. Where practical, there shall be no other source of water in the enclosure where urination occurs. If there is another source of water, it shall be effectively secured or monitored so as to ensure it is not used as a source for diluting the specimen.

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<sup>2</sup> A collection site person "monitors" a collection for this purpose only if he or she is in close proximity to the Officer as the Officer provides the sample, such that the collection site person can hear the Officer's actions.

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2. Upon arriving at the collection site, the Officer to be tested shall present the collection site person with proper identification to ensure that he/she is positively identified as the person selected for testing (e.g., by presenting a driver's license or other photo ID, or by identification by the Office of Internal Investigation). If the Officer's identity cannot be established, the collection site person shall not proceed with the collection, and the Office of Internal Investigation shall be notified. If requested by the Officer, the collection site person shall show his or her identification to the Officer.
  3. If the Officer scheduled to be tested fails to arrive at the collection site at the assigned time, the collection site person shall contact the Office of Internal Investigation to obtain guidance on the action to be taken.
  4. The Officer to be tested will be required to remove any unnecessary outer garments (e.g., a coat or jacket) that might conceal items or substances that could be used to tamper with or adulterate the urine specimen. The collection site person shall ensure that all personal belongings such as purses or briefcases remain with the outer garments. The Officer may retain his or her wallet. If requested, the collection site person shall provide the Officer with a receipt for any personal belongings.
  5. The Officer shall be instructed to wash and dry his/her hands prior to urination.
  6. After washing his/her hands, the Officer shall remain in the presence of the collection site person and shall not have access to any water fountain, faucet, soap dispenser, cleaning agent or any other materials which could be used to adulterate the specimen.
  7. The Officer may provide his/her specimen in the privacy of a stall or otherwise partitioned area that allows for individual privacy. The collection person shall provide the Officer with a specimen bottle or collection container, as applicable.
  8. The collection site person shall note any unusual behavior or appearance of the Officer which may indicate the sample may have been tampered with on the urine custody and control form.
  9. Upon receiving the specimen from the Officer, the collection site person shall determine if it contains at least 60 milliliters of urine. If the Officer is unable to provide 60 milliliters of urine, the collection site person shall direct the Officer to drink fluids and, after a reasonable time, again attempt to provide a complete sample using a fresh specimen bottle or a fresh collection container. The original specimen shall be discarded. If the Officer is still unable to provide a complete specimen, the following rules apply:

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- a) In the case of a reasonable cause test, the Officer shall remain at the collection site and continue to consume reasonable quantities of fluids until the specimen has been provided or until the expiration of a period up to 8 hours from the beginning of the collection procedure.
  - b) In the case of a pre-employment test or other test not for cause, the Office of Internal Investigation may elect to proceed as specified in 9.(a) above (consistent with any restrictions on hours of service) or may elect to discontinue the collection and conduct a subsequent collection at a later time to be scheduled by the Office of Internal Investigation.
  - c) If the Officer cannot provide a complete sample within the up to 8-hour period or at the subsequent collection, as applicable, then the MRO shall refer the Officer for a medical evaluation to develop pertinent information concerning whether the Officer's inability to provide a specimen is genuine or constitutes a refusal to provide a specimen.<sup>3</sup> The medical evaluator shall report his or her findings to the MRO. Upon completion of the examination, the MRO shall report his or her conclusions to the Office of Internal Investigation in writing.
10. Immediately after the specimen is collected, the collection site person shall measure the temperature of the specimen. The temperature measuring device used must accurately reflect the temperature of the specimen and not contaminate the specimen. The time from urination to temperature measure is critical and in no case shall exceed 4 minutes.
11. A specimen temperature outside the range of 32.5° - 37.7°C/90.5° -99.8°F constitutes a reason to believe that the Officer has altered or substituted the specimen in accordance with paragraph 4)b(1) above. This may be cause for the Officer to be required to provide another specimen under direct observation. In such cases, the Officer supplying the specimen may volunteer to have his or her oral temperature taken to provide evidence to counter the reason to believe the Officer may have altered or substituted the specimen.
12. Immediately after the specimen is collected, the collection site person shall also inspect the specimen to determine its color and look for any signs of contaminants. Any unusual findings shall be noted on the custody and control form.
13. All specimens suspected of being adulterated shall be forwarded to the laboratory for testing.

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<sup>3</sup> Such a referral is not necessary in pre-employment testing where the Department does not wish to hire the person.

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14. Whenever there is reason to believe that a particular Officer has altered or substituted the specimen as provided in paragraph 4)b(1) or (3) above, a second specimen shall be obtained as soon as possible under the direct observation of a collection site person of the same gender.
15. After the urine specimen is provided, both the Officer being tested and the collection site person shall keep the specimen in view at all times prior to its being sealed and labeled. The specimen shall be sealed (by placement of a tamperproof seal over the bottle cap and down the sides of the bottle) and labeled in the presence of the Officer. If the specimen is transferred to a second bottle, the collection site person shall request the Officer to observe the transfer of the specimen and the placement of the tamperproof seal over the bottle cap and down the sides of the bottle.
16. The collection site person, in the presence of the Officer, shall place securely on the bottle an identification label which contains the date, the Officer's specimen number and any other identifying information provided or required by the Department. If separate from the label, the tamperproof seal shall also be applied.
17. The Officer shall, in the presence of the collection site person, initial the identification label on the specimen bottle for the purpose of certifying that it is the specimen collected from him or her.
18. The collection site person shall, in the presence of the Officer, enter on the drug testing custody and control form all information identifying the specimen. The collection site person shall sign the form certifying that the collection was accomplished according to the procedures described herein.
19. The Officer shall be asked to read and sign a statement on the drug testing custody and control form certifying that the specimen identified as having been collected from him or her is in fact the specimen he or she provided. He or she will also have the opportunity to set forth on the form information concerning medications taken or administered in the past 30 days.
20. The Officer will also be required to read and sign a consent and release form authorizing the collection of the specimen, analysis of the specimen for designated controlled substances and release of the test results to the Office of Internal Investigation.
21. The collection site person shall complete the chain of custody portion of the drug testing custody and control form to indicate receipt of the specimen from the Officer and shall certify proper completion of the collection process. If the specimen is not immediately prepared for shipment, the collection person shall ensure that it is appropriately safeguarded during temporary storage.

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22. While any part of the above chain of custody procedures is being performed, the urine specimen and custody documents must remain under the control of the involved collection site person.
  23. The collection site person shall not leave the collection site in the interval between presentation of the specimen by the Officer and securement of the sample with an identifying label bearing the Officer's specimen identification number and seal initialled by the Officer. If it becomes necessary for the collection person to leave during this interval, the collection shall be nullified and (at the election of the Office of Internal Investigation) a new collection begun.
  24. To the maximum extent possible, the collection site personnel shall keep the Officer's specimen bottle within sight both before and after the Officer has urinated. After the specimen is collected it shall be properly sealed and labeled.
  25. Collection site personnel shall arrange to ship the collected specimen to the drug testing laboratory. The specimens shall be placed in shipping containers designed to minimize the possibility of damage during shipment (e.g., specimen boxes and/or padded mailers) and those containers shall be securely sealed to eliminate the possibility of undetected tampering. On the tape sealing the container, the collection site person shall sign and enter the date the specimens were sealed in the shipping containers for shipment. The collection site person shall ensure that the chain of custody documentation is attached or enclosed in each container sealed for shipment to the drug testing laboratory.
  26. If the Officer refuses to cooperate with the collection process, the collection site person shall inform the Office of Internal Investigation and shall document the non-cooperation on the drug testing custody and control form.
  27. If the sample is being collected from an Officer in need of medical attention (e.g., as part of a post-accident test given in an emergency medical facility), necessary medical attention shall not be delayed in order to collect the specimen.
  28. A chain of custody form (and a laboratory internal chain of custody document, where applicable) shall be used for maintaining control and accountability of each specimen from the point of collection to final disposition of the specimen. The date and purpose shall be documented on the form each time a specimen is handled or transferred and every individual in the chain shall be identified. Every effort shall be made to minimize the number of persons handling specimens.

**Boston Police Department****Rules and Procedures****RULE 111****5) Laboratory Procedures:**

- a. Drug testing laboratories shall be secure at all times and shall have in place sufficient security measures to control access to the premises and to ensure no unauthorized personnel handle the specimens or gain access to the laboratory process or areas where records are stored.
- b. Laboratories shall use chain of custody procedures to maintain control and accountability of specimens from receipt through completion of testing, reporting of results during storage, and continuing until final disposition of specimens. The date and purpose shall be documented on an appropriate chain of custody form each time a specimen is handled or transferred and every individual in the chain shall be identified. Accordingly, authorized technicians shall be responsible for each urine specimen or aliquot<sup>4</sup> in their possession and shall sign and complete chain of custody forms for those specimens or aliquots as they are received.
- c. 1) When a shipment of specimens is received, laboratory personnel shall inspect each package for evidence of possible tampering and compare information on specimen bottles within each package to the information on the accompanying chain of custody forms. Any direct evidence of tampering or discrepancies in the information on specimen bottles and the Department's chain of custody forms attached to the shipment shall be immediately reported to the Office of Internal Investigation and shall be noted on the laboratory's chain of custody form which shall accompany the specimens while they are in the laboratory's possession.  
2) Specimen bottles generally shall be retained within the laboratory's accession area until all analyses have been completed. Aliquots and the laboratory's chain of custody forms shall be used by laboratory personnel for conducting initial and confirmatory tests.
- d. Specimens that do not receive an initial test within 7 days of arrival at the laboratory shall be placed in secure refrigeration units. Temperatures shall not exceed 6°C. Emergency power equipment shall be available in case of prolonged power failure.
- e. Laboratory facilities for urine drug testing will normally process specimens by grouping them into batches. When conducting either initial or confirmatory tests, every batch shall contain an appropriate number of standards for calibrating the instrumentation and a minimum of 10 percent controls. Both quality control and blind performance test samples shall appear as ordinary samples to laboratory analysts.
- f. 1) The initial test shall use an immunoassay which meets the requirements of the Food and Drug Administration for commercial distribution. The following initial

<sup>4</sup> An aliquot is that portion of the urine specimen used for testing.

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cutoff levels shall be used when screening specimens to determine whether they are negative for these five drugs or classes of drugs:

	Initial Test Cutoff Levels <u>(ng/ml)</u> <sup>5</sup>
Marijuana metabolites	100
Cocaine metabolites	300
Opiate metabolites	300 <sup>6</sup>
Phencyclidine	25
Amphetamines	1,000

2) These cutoff levels are subject to change by the HHS as advances in technology or other considerations warrant identification of these substances at other concentrations. For drugs not listed in f.(1) above, cutoff levels to be used shall, when available, be those then specified by the HHS.

- g. 1) All specimens identified as positive on the initial test shall be confirmed using gas chromatography/mass spectrometry (GC/MS) techniques at the cutoff levels listed in this paragraph for each drug. All confirmations shall be by quantitative analysis.

	Confirmatory test cutoff levels <u>(ng/ml)</u>
Marijuana metabolite <sup>7</sup>	15
Cocaine metabolite <sup>8</sup>	150
Opiates:                   Morphine	300
Codeine	300
Phencyclidine	25

<sup>5</sup> ng = nanograms  
ml = milliliters

<sup>6</sup> 25 ng/ml if immunoassay specific for free morphine

<sup>7</sup> Delta-9-tetrahydrocannabinol-9-carboxylic acid

<sup>8</sup> Benzoylecgonine

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Amphetamines: Amphetamine	500
Methamphetamine	500

- 2) These cutoff levels are subject to change by the HHS as advances in technology or other considerations warrant identification of these substances at other concentrations. For drugs not listed in g.(1) above, cutoff levels to be used shall, when available, be those then specified by the HHS.
- h. 1) The laboratory shall report test results to the MRO within an average of 5 working days after receipt of the specimen by the laboratory. Before any test result is reported (the results of initial tests, confirmatory tests, or quality control data), it shall be reviewed and the test certified as an accurate report by the responsible individual. The report shall identify the drugs/metabolites tested for, whether positive or negative, the specimen number assigned by the Department, and the drug testing laboratory specimen identification number (accession number).
- 2) The laboratory shall report as negative all specimens that are negative on the initial test or negative on the confirmatory test. Only specimens confirmed positive shall be reported positive for a specific drug.
- 3) The MRO may request from the laboratory and the laboratory shall provide quantification of test results. The MRO shall report whether the test is positive or negative to the Office of Internal Investigation and may report the drug(s) for which there was a positive test, but shall not disclose the quantification of test results to the Office of Internal Investigation.
- 4) The laboratory may transmit results to the MRO by various electronic means (for example, teleprinters, facsimile, or computer) in a manner designed to ensure confidentiality of the information. Results may not be provided verbally by telephone. The laboratory and the MRO must ensure the security of the data transmission and limit access to any data transmission, storage, and retrieval system.
- 5) The laboratory shall send only to the MRO the original or a certified true copy of the drug testing custody and control form (part 2), which, in the case of a report positive for drug use, shall be signed (after the required certification block) by the individual responsible for day-to-day management of the drug testing laboratory or the individual responsible for attesting to the validity of the test reports, and attached to which shall be a copy of the test report.
- 6) The laboratory shall provide to the Superintendent, Chief of the Office of Internal Investigation a monthly statistical summary of urinalysis testing of sworn personnel and shall not include in the summary any personal identifying information. Initial and confirmation data shall be included from test results

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reported within that month. Normally this summary shall be forwarded by registered or certified mail not more than 14 calendar days after the end of the month covered by the summary.

Monthly reports shall not include data from which it is reasonably likely that information about sworn personnel's tests can be readily inferred. If necessary, in order to prevent the disclosure of such data, the laboratory shall not send a report until data are sufficiently aggregated to make such an inference unlikely. In any month in which a report is withheld for this reason, the laboratory will so inform the Office of Internal Investigation in writing.

7) Unless otherwise instructed by the Office of Internal Investigation in writing, all records pertaining to a given urine specimen shall be retained by the drug testing laboratory for a minimum of 2 years.

- i. Long term frozen storage (-20°C or less) ensures that positive urine specimens will be available for any necessary retest during administrative or disciplinary proceedings. The laboratory shall retain and place in properly secured long term frozen storage for a minimum of 1 year all specimens confirmed positive, in their original labeled specimen bottles. Within this 1 year period, the Office of Internal Investigation may request the laboratory to retain the specimen for an additional period of time, but if no such request is received the laboratory may discard the specimen after the end of 1 year, except that the laboratory shall be required to maintain any specimens known to be under legal challenge for an indefinite period.
- j. Because some analytes deteriorate or are lost during freezing and/or storage, quantification for a retest is not subject to a specific cutoff requirement but must provide data sufficient to confirm the presence of the drug or metabolite. 
- k. The drug testing laboratory shall maintain and make available for at least 2 years documentation of all aspects of the testing process. This 2 year period may be extended upon written notification by the Office of Internal Investigation. The required documentation shall include personnel files on all individuals authorized to have access to specimens; chain of custody documents; quality assurance/quality control records; procedure manuals; all test data (including calibration curves and any calculations used in determining test results); reports; performance records on performance testing; performance on certification inspections; and hard copies of computer-generated data. The laboratory shall maintain documents for any specimen known to be under legal challenge for an indefinite period.

6) Reporting and Review of Results

- a. An essential part of the drug testing program is the final review of confirmed positive results from the laboratory. A positive test result does not automatically

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identify an Officer/applicant as having used drugs in violation of Department policy. An individual with a detailed knowledge of possible alternate medical explanations is essential to the review of results. This review shall be performed by the Medical Review Officer (MRO) prior to the transmission of the results to the Office of Internal Investigation. The MRO review shall include review of the chain of custody to ensure that it is complete and sufficient on its face. The duties of the MRO with respect to negative results are purely administrative.

- b. 1) The MRO shall be a licensed physician with knowledge of substance abuse disorders who has been approved by the NIDA certified laboratory retained by the City.
  - 2) The MRO shall not be an employee of the laboratory conducting the drug test.
  - 3) The role of the MRO is to review and interpret confirmed positive test results obtained through the Department's testing program. In carrying out this responsibility, the MRO shall examine alternate medical explanations for any positive test result. This action may include conducting a medical interview and review of the Officer's medical history, or review of any other relevant biomedical factors. The MRO shall review all medical records made available by the tested Officer when a confirmed positive test could have resulted from legally prescribed medication. The MRO shall not, however, consider the results of urine samples that are not obtained or processed in accordance with the procedures set forth herein.
- c. 1) Prior to making a final decision to verify a positive test result for an Officer, the MRO shall give the Officer an opportunity to discuss the test result with him or her.
  - 2) The MRO shall contact the Officer directly, on a confidential basis, to determine whether the Officer wishes to discuss the test result. A staff person under the MRO's supervision may make the initial contact, and a medically licensed or certified staff person may gather information from the Officer. Except as provided in paragraph (c)(5) of this section, the MRO shall talk directly with the Officer before verifying a test as positive.
  - 3) If, after making all reasonable efforts and documenting them, the MRO is unable to reach the Officer directly, the MRO shall contact the Office of Internal Investigation who shall direct the individual to contact the MRO as soon as possible. If it becomes necessary to reach the Officer through the Office of Internal Investigation, the Internal Affairs Division shall employ procedures that ensure, to the maximum extent practicable, that the requirement that the Officer contact with the MRO is held in confidence.

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- 4) If, after making all reasonable efforts, the Office of Internal Investigation is unable to contact the Officer, the Department may place the Officer on administrative leave with pay.
- 5) The MRO may verify a test as positive without having communicated directly with the Officer about the test in two circumstances:
- (a) The Officer expressly declines the opportunity to discuss the test; or,
  - (b) The Office of Internal Investigation has successfully made and documented a contact with the Officer and instructed the Officer to contact the MRO and more than five days have passed since the date the Officer was successfully contacted by the Office of Internal Investigation.
- 6) If a test is verified positive under the circumstances specified in paragraph (5)(b) of this section, the Officer may present to the MRO information documenting that serious illness, injury, or other circumstances unavoidably prevented the Officer from timely contacting the MRO. The MRO, on the basis of such information, may reopen the verification, allowing the Officer to present information concerning a legitimate explanation for the confirmed positive test. If the MRO concludes that there is a legitimate explanation, the MRO declares the test to be negative as per (f) below.
- 7) Following verification of a positive test result, the MRO shall refer the case to the Office of Internal Investigation.
- d. Before the MRO verifies a confirmed positive result for opiates, he or she shall determine that there is clinical evidence -- in addition to the urine test -- of unauthorized use of any opium, opiate, or opium derivative (e.g., morphine/codeine). (This requirement does not apply if GC/MS confirmation testing for opiates confirms the presence of 6-monoacetylmorphine).
- e. Should any question arise as to the accuracy or validity of a positive test result, only the MRO is authorized to order a reanalysis of the original sample and such retests are authorized only at laboratories certified by HHS and which may be selected by the Officer as long as such laboratory is certified by NIDA utilizing the same certification levels referred to in the "Laboratory Procedures", paragraph 5, subparagraph (g) of this policy. The MRO shall authorize a reanalysis of the original sample if requested to do so by the Officer within 72 hours of the Officer's having received actual notice of the positive test. If the retest is negative, the MRO shall declare the final result to be negative.
- f. If the MRO determines there is a legitimate medical explanation for the positive test result, the MRO shall report the test result to the Office of Internal Investigation as negative and shall include in the report a list of all prescription medications being used by the Officer.

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- g. Additionally, the MRO, based on review of inspection reports, quality control data, multiple samples, and other pertinent results, may determine that the result is scientifically insufficient for further action and declare the test specimen negative. In this situation the MRO may request reanalysis of the original sample before making this decision. The laboratory shall assist in this review process as requested by the MRO by making available the individual responsible for day-to-day management of the urine drug testing laboratory or other employee who is a forensic toxicologist or who had equivalent forensic experience in urine drug testing, to provide specific consultation as required by the Department.
- h. Except as provided in this paragraph, the MRO shall not disclose to any third party any medical information provided by the Officer to the MRO as a part of the testing verification process.
  - 1) The MRO may disclose such information to the Office of Internal Investigation only if in the MRO's reasonable medical judgment the information indicates that continued performance by the Officer of his or her safety sensitive function could pose a significant safety risk.
  - 2) Before obtaining medical information from the Officer as part of the verification process, the MRO shall inform the Officer that information may be disclosed to third parties as provided in this paragraph and the identity of any parties to whom information may be disclosed.

**7) Protection of Sworn Personnel Records**

Department contracts with laboratories require that the laboratory maintain sworn personnel test records in confidence. The contracts will provide that the laboratory shall disclose information related to a positive drug test only to the Office of Internal Investigation.

**8) Individual Access to Test and Laboratory Certification Results**

Any Officer who is the subject of a drug test conducted under this policy shall, upon written request to the Chief, Office of Internal Investigations, have access to any records relating to his or her drug test and any records relating to the results of any relevant certification, review, or revocation-of-certification proceedings.

Positive test results for drug and/or alcohol shall be retained by the Department and processed as in the same manner as are any violations of Department Rules and Procedures. Documentation leading up to or supporting a decision to test where the test is positive shall be retained and/or processed in the same manner as any violation of Department Rules and Procedures. Documentation leading up to a decision to test where the test is negative shall be filed separately with the Superintendent, Chief of the Office of Internal Investigations and shall remain confidential.

**Boston Police Department****Rules and Procedures****RULE 111****Appendix D****PROCEDURES FOR ANNUAL HAIR TESTING**

- A) **Tracking System** – The Department shall develop and maintain a tracking system that ensures each Officer who is subject to Annual Testing will undergo a hair test as required by Rule 111, sec. V, para. G.
- B) **Notification to Submit** – The Department shall provide to Commanding Officers a listing of those Officers who shall be required to submit to an annual hair test. The Commanding Officer or his/her designee shall notify the Officer when he/she shall submit to the test at Occupational Health Services.
- C) **Collection Personnel** – Certified employees of the Occupational Health Services Unit shall perform all hair sample collections.
- D) **Identification of Officer's Identity** – The Officer's identity shall be verified by checking the driver's license or other photo identification. The Department, including personnel from the Occupational Health Services Unit, may do a visual identification of the Officer, however this must be noted on the Test Request Form.
- E) **Completing the Test Request Form** – The Test Request Forms (TRF) are pre-printed forms that are coded specifically to the Department. The collection personnel shall fill out the form in the presence of the Officer. The TRF includes information such as the collector's identity, the Test Subject Identification Number, and where the sample was collected (ex., crown of head, nape of the neck).
- F) **Completing the Sample Acquisition Card (SAC)** – The SAC is a card that will hold the hair sample during transportation. A foil used for collection is included with the card. These steps may occur prior to or after the collection of the hair sample and shall be completed in the presence of the Officer.
  - 1) The collection personnel shall sign and date the SAC. The collection personnel shall write the Test Subject Identification Number on the SAC. This number must match the number listed on the TRF.
  - 2) The collection personnel shall place the bar code from the TRF on the SAC to ensure the two documents are identified with one another.
- G) **Collecting the Hair Sample** – The collection personnel shall complete each of the following steps in the presence of the Officer.
  - 1) The collection personnel will grasp a small lock of hair approximately  $\frac{1}{2}$  inch wide by one strand deep when held flat and cut the sample close to the scalp. If the head hair is not available other body hair shall be collected.

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- 2) The sample is then placed in the foil with the root ends extending approximately  $\frac{1}{4}$  inch. The foil is pressed together, trapping the sample inside. If the hair is long, the collection personnel will wrap the remaining hair around the foil.
  - 3) The collection personnel shall place the sample inside the SAC, sign and date the integrity seal, and place the integrity seal over the designated spot on the SAC.
  - 4) The Officer shall initial the SAC in the space provided.
  - 5) The Officer shall complete the Donor Certification section of the TRF that includes the Officer's name and telephone number. In the comments section, the donor may provide additional information for the Medical Review Officer (MRO), (ex., use of prescription medicine or an additional phone number where the MRO can contact the Officer if the need arises).
  - 6) The copy of the TRF that contains the Donor Certification section shall be separated from the TRF and placed in a sealed envelope addressed to the MRO. The Officer shall initial and date the sealed envelope. The sealed envelope shall be kept in a secured area until sent to the MRO, at the next regularly scheduled pick-up using an overnight carrier.
  - 7) The collection personnel shall place the SAC and a copy of the TRF into the collection pouch and seal the pouch.
  - 8) The Officer shall initial and date the collection pouch in the space provided.
  - H) **Storing and Shipping the Sample** – The sealed collection pouch shall be kept in a secured area until sent to the laboratory, at the next regularly scheduled pick-up using an overnight carrier.
  - I) **Licensed Laboratory** – The sample shall be tested at a licensed laboratory that is certified to perform hair testing.
  - J) **Review of Test Result by an authorized Medical Review Officer (MRO)** – All hair sample drug test results shall be reviewed by an authorized MRO prior to the transmission of the test results to the Commanding Officer, Bureau of Internal Investigations (BII)
    - 1) The duties of the MRO with respect to positive test results are to review and interpret confirmed, positive test results obtained through the Department's annual hair testing program. In carrying out this responsibility, the MRO shall examine alternative medical explanations for any positive test result. This action may include conducting a medical interview and review of the Officer's medical history, or review of any other relevant biomedical factors. The MRO shall review all medical records made available by the tested Officer when a positive test could have resulted from legally prescribed medication. The

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MRO shall not, however, consider the results for hair samples that are not obtained or processed in accordance with the procedures set forth herein.

- 2) Prior to making a final decision to verify a positive test result for an Officer, the MRO shall give the Officer an opportunity to discuss the test result with him. For example, there may be a legitimate positive test result for the use of legally prescribed or dispensed medication such as codeine for coughs, narcotic analgesics for pain, tetrahydrocannabinol for cancer, cocaine as a vasoconstrictive anesthetic, etc. It is important to note that it is highly unlikely that a medically acceptable explanation will be found for the presence of cocaine or marijuana.
- 3) The MRO shall contact the Officer directly, on a confidential basis, to determine whether the employee wishes to discuss the test result. A staff person under the MRO's supervision may make the initial contact, and a medically licensed or certified staff person may gather information from the employee. Except as provided in Paragraph J(5) of this Section, the MRO shall talk directly with the employee before verifying a test as positive.
- 4) If after making all reasonable efforts and documenting them, the MRO is unable to reach the Officer directly, the MRO shall contact BII who shall contact the Officer and direct him to contact the MRO as soon as possible. If it becomes necessary to reach the Officer through BII, the Bureau shall employ procedures that ensure, to the maximum extent practicable, that the requirement that the Officer contact with the MRO is held in confidence.
- 5) The MRO may verify a test result as positive without having communicated directly with the Officer in three circumstances.
  - a) If the Officer expressly declines the opportunity to discuss the test result, the test shall be reported as positive.
  - b) If BII has successfully made and documented a contact with the Officer and instructed the Officer to contact the MRO and more than five calendar days have passed since the date the Officer was successfully contacted by BII and the Officer has not contacted the MRO, the test shall be reported as positive.
  - c) If after making all reasonable efforts and documenting them, BII has not been able to contact the Officer and fourteen calendar days have passed since BII's first documented attempt to contact the Officer, the test shall be reported as positive.
- 6) The MRO shall report to BII any samples that were not suitable for testing. When BII receives a test result that indicates the hair specimen was an inadequate specimen and/or was not testable for any other reason, BII shall contact the Officer and require him/her to provide another specimen for

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testing provided the collection occurs on or within thirty (30) calendar days of that Officer's birthday.

- 7) The MRO shall report whether the verified test result is positive or negative to BII. If the MRO, in his/her sole medical opinion, concludes there is a legitimate medial explanation for the positive test result, the MRO shall report the test result as negative to BII.
  - 8) BII shall notify each Officer who receives a positive test result and the provisions of Rule 111 shall apply.
- K) **Safety-Net Tests** – If an Officer receives a positive, confirmed hair test result, the Officer may request a safety-net test. The safety-net test must be performed under the same or more stringent procedures as recommended by the manufacturer.
- 1) To request the safety-net test, the Officer must submit a written request to the Commanding Officer, BII within 72 hours of being notified by BII of the positive test result. BII shall notify Occupational Health that a safety-net test has been requested, and Occupational Health shall schedule the safety-net test forthwith. The Officer must pay for the costs of the safety-net test and the MRO review, payable by check made out to the City of Boston at the time of the sample collection.
  - 2) For Officers who have requested a safety-net test, the Department shall immediately place the Officer on administrative duty pending the outcome of the safety-net test. While on administrative duty the Officer shall not carry a firearm and shall not be eligible for overtime or details.
  - 3) If the result of the safety-net test result is negative, the Officer shall be reimbursed for the costs of the safety-net test and the MRO review and shall be made whole, e.g., paid for any overtime or details he/she would have been eligible to perform pursuant to the current collective bargaining agreement. Likewise, said hours shall be recorded and posted pursuant to the current collective bargaining agreement. In addition, the Officer's IAD file shall be expunged of the prior positive test result that led to the safety-net test.
- L) **Access and Storing of Test Results** - Any Officer who is the subject of a hair test conducted under this procedure shall, upon written request to the Commanding Officer, BII, have access to any and all record(s) relating to his/her hair test result that is/are in the possession of the Department. Such results and records are confidential medical information and shall not be disclosed without the Officer's consent except to the extent necessary to effectuate the purposes of the Department's Substance Abuse Policy. Positive hair test results shall be retained by the Department and processed in the same manner as any violations of Department Rules and Procedures.

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- M) **Applicability of Rule 111-** The hair testing procedures are effective pursuant to the collective bargaining agreement. Nothing contained herein alters the current Substance Abuse Policy as it relates to other drug/alcohol testing, procedures, or requirements, e.g., switching, adulterating or refusing to be tested are prohibited by Section IV of Rule 111.

EXHIBIT F

1/5/07 DEPOSITION OF ROBERTA MULLAN

RE: RONNIE JONES, ET AL. V. CITY OF BOSTON, ET AL.

9 (Pages 30 to 33)

Page 30	Page 32
<p>1 A: Psychededics Corporation.</p> <p>2 Q: When did the police department begin using</p> <p>3 Psychededics to detect drugs?</p> <p>4 A: Back in '97 or '98 when we started the pre-employment</p> <p>5 process.</p> <p>6 Q: And the City of Boston police department has used</p> <p>7 Psychededics for hair testing ever since?</p> <p>8 A: Yes.</p> <p>9 Q: Do you know if Psychededics is certified to perform</p> <p>10 hair testing?</p> <p>11 A: To the best of my knowledge they are.</p> <p>12 Q: Do you know who certified Psychededics to perform hair</p> <p>13 testing?</p> <p>14 A: No.</p> <p>15 Q: Do you know when Psychededics received its</p> <p>16 certification to perform hair testing?</p> <p>17 A: No.</p> <p>18 Q: Are you familiar with the mandatory guidelines for</p> <p>19 federal workplace drug testing?</p> <p>20 A: I'm familiar with the fact that they exist.</p> <p>21 Q: Are you aware that the federal government certifies</p> <p>22 labs to do urine testing?</p> <p>23 A: I understood that, yes.</p> <p>24 Q: Do you know if the federal government certifies labs</p>	<p>1 answer.</p> <p>2 THE WITNESS: I don't recall.</p> <p>3 MR. BAKER: We're not asking you to speculate.</p> <p>4 Q: The document says, "To: Roberta Million" but the</p> <p>5 spelling is different from your name. Do you know whether or</p> <p>6 not that refers to you or not?</p> <p>7 A: I'm sure it does.</p> <p>8 Q: Do you know who Erin Wall is?</p> <p>9 A: No, I don't.</p> <p>10 Q: Do you know who, and I'm going to butcher his name,</p> <p>11 but John Ciarlo, C-i-a-r-l-o, is?</p> <p>12 A: Yes, I do.</p> <p>13 Q: Who is Joan Ciarlo?</p> <p>14 A: He was a representative of Psychededics.</p> <p>15 Q: Do you know what his job was at Psychededics or what</p> <p>16 responsibilities he had?</p> <p>17 A: He may have either been a marketing or sales</p> <p>18 representative. That's all I know about him.</p> <p>19 Q: Do you know why Erin Wall sent this fax to you?</p> <p>20 A: I don't know who she is.</p> <p>21 Q: It says, "PER REQUEST OF JOHN CIARLO". Do you recall</p> <p>22 speaking with Mr. Ciarlo about what's been marked as exhibit 4?</p> <p>23 A: I spoke to Mr. Ciarlo on many occasions. I'm not sure</p> <p>24 that I specifically requested this. I can't recall.</p>
<p>1 to do hair testing?</p> <p>2 A: I don't know that.</p> <p>3 Q: Do you know if hair testing is one of the types or</p> <p>4 methods of drug testing that's allowed under the mandatory</p> <p>5 guidelines for federal workplace drug testing?</p> <p>6 A: I don't know that.</p> <p>7 Q: Do you know if Psychededics is a laboratory certified</p> <p>8 to meet the standards of the mandatory guidelines for federal</p> <p>9 workplace drug testing?</p> <p>10 A: I don't know that.</p> <p>11 MR. BAKER: We're up to 4.</p> <p>12 (Exhibit No. 4 Marked)</p> <p>13 MR. BAKER: Just take a moment to look at this</p> <p>14 document while I get oriented here.</p> <p>15 (Pause While Witness Reviews Document)</p> <p>16 MR. BAKER: Just for the record, what we've marked</p> <p>17 as exhibit 4 appears to be a December 7, 1998 fax from Erin Wall</p> <p>18 to Roberta Mullan with 'RE:' line, "CERTIFICATION".</p> <p>19 THE WITNESS: Okay.</p> <p>20 Q: Have you seen that documents that we've marked as</p> <p>21 exhibit 4 before?</p> <p>22 A: I may have. I don't recall specifically.</p> <p>23 MR. BAKER: I'm sure your attorney has told you this</p> <p>24 before but if you don't recall, that's a perfectly acceptable</p>	<p>1 Q: Let's go to the first attachment to the fax. I'm</p> <p>2 going to be referring to Bates numbers off and on throughout the</p> <p>3 day. They're in the bottom right hand corner generally of the</p> <p>4 document. For example, this one says, "COB" and it means City</p> <p>5 of Boston, so it was produced by the defendants, "0006485". Do</p> <p>6 you see that?</p> <p>7 A: Yes, I do.</p> <p>8 Q: This is a document that's called, "Department of</p> <p>9 Health and Human Services Health Care Financing Administration</p> <p>10 CLIA LABORATORY CERTIFICATE OF COMPLIANCE". Do you know what</p> <p>11 this document is?</p> <p>12 A: I see it. It says, "Certificate of Compliance" but I</p> <p>13 don't know much more than that about it.</p> <p>14 Q: The certificate doesn't say that Psychededics is</p> <p>15 certified to perform hair testing, does it?</p> <p>16 A: Repeat that again, please.</p> <p>17 Q: The certificate doesn't say that Psychededics is</p> <p>18 certified to perform hair testing, does it?</p> <p>19 A: It does not say that specifically.</p> <p>20 Q: The next page of the fax is marked Bates number</p> <p>21 "COB6486", Certificate of Achievement from the College of</p> <p>22 American Pathologists", or at least that's what it says on the</p> <p>23 document. Do you know what this document is?</p> <p>24 A: Certificate of Achievement, just as it says.</p>

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12 (Pages 42 to 45)

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<p>1                   (Exhibit No. 7 Marked)</p> <p>2                   MR. BAKER: What we've had marked as exhibit 7 is</p> <p>3                   Section 807.39 of Title 21 of the Code of Federal Regulations.</p> <p>4                   This section reads, "Misbranding by reference to establishment</p> <p>5                   registration or to registration number. Registration of a</p> <p>6                   device establishment or assignment of a registration number does</p> <p>7                   not in any way denote approval of the establishment or its</p> <p>8                   products. Any representation that creates an impression of</p> <p>9                   official approval because of registration or possession of a</p> <p>10                  registration number is misleading and constitutes misbranding."</p> <p>11                  <b>Q: Did I read that correctly?</b></p> <p>12                  A: Yes.</p> <p>13                  <b>Q: According to this, isn't it correct that a statement</b></p> <p>14                  <b>that Psychomedics' hair test had been approved or certified by</b></p> <p>15                  <b>the FDA would constitute a violation of CFR Title 21, Part</b></p> <p>16                  <b>807.39?</b></p> <p>17                  MS. HARRIS: Objection.</p> <p>18                  A: Could you repeat that again, please.</p> <p>19                  MR. BAKER: Sure.</p> <p>20                  <b>Q: According to this document, and I guess also the</b></p> <p>21                  <b>document that we just looked at which was Psychomedics' 510(k)</b></p> <p>22                  <b>premarket notification, isn't it correct that the statement that</b></p> <p>23                  <b>Psychomedics hair test had been approved or certified by the FDA</b></p> <p>24                  <b>would constitute a violation of CFR Title 21, Part 807.39?</b></p>	<p>1                  A: Yes.</p> <p>2                  <b>Q: Have you seen this document in the Department's</b></p> <p>3                  <b>internal web page?</b></p> <p>4                  A: Yes, I have.</p> <p>5                  <b>Q: Do you know if this document is posted on the internal</b></p> <p>6                  <b>web page today?</b></p> <p>7                  A: I don't know that it is.</p> <p>8                  <b>Q: Do you know when the last time you saw it on the</b></p> <p>9                  <b>internal web page?</b></p> <p>10                 A: The last time I saw it was the first time it come out.</p> <p>11                 <b>Q: When was that?</b></p> <p>12                 A: Maybe three years ago.</p> <p>13                 <b>Q: Does anyone in the police department have access to</b></p> <p>14                 <b>the internal web page?</b></p> <p>15                 A: I don't know that.</p> <p>16                 <b>Q: You have access to the internal web page?</b></p> <p>17                 A: Yes, I do.</p> <p>18                 <b>Q: Do you know if police officers have access to the</b></p> <p>19                 <b>internal web page?</b></p> <p>20                 A: I believe some do. I'm not sure they all do.</p> <p>21                 <b>Q: Do you know if the City drafted the language in what's</b></p> <p>22                 <b>been marked as exhibit 8, the City or the police department?</b></p> <p>23                 A: I don't know who drafted it.</p> <p>24                 <b>Q: So you don't know if it was drafted by anyone in the</b></p>
<p>1                  MS. HARRIS: I'll object. Go ahead.</p> <p>2                  A: I don't know.</p> <p>3                  <b>Q: Did you ever examine whether it would be lawful for</b></p> <p>4                  <b>Psychomedics to state that its hair test had been officially</b></p> <p>5                  <b>certified?</b></p> <p>6                  A: I did not.</p> <p>7                  <b>Q: Do you know if anyone at the police department ever</b></p> <p>8                  <b>examined whether it would be lawful for Psychomedics to state</b></p> <p>9                  <b>that its hair test had been officially certified or approved?</b></p> <p>10                 A: I don't know that.</p> <p>11                 (Exhibit No. 8 Marked)</p> <p>12                 MR. BAKER: Just take a moment to review what's been</p> <p>13                 marked as exhibit 8.</p> <p>14                 (Pause While Witness Reviews Document)</p> <p>15                 MR. BAKER: It's very hard to read on the copy that</p> <p>16                 I provided but just to describe it for the record, at the top</p> <p>17                 left of the document it says, "Hair Drug Testing: Fact v.</p> <p>18                 Fiction".</p> <p>19                 <b>Q: Have you had a moment to look at the document?</b></p> <p>20                 A: I have.</p> <p>21                 <b>Q: If you look at the last page it is dated, "2005" or it</b></p> <p>22                 <b>says, "@ 2005 Boston Police Department. All rights reserved."</b></p> <p>23                 <b>Do you see that?</b></p>	<p>1                  police department?</p> <p>2                  A: I don't know that.</p> <p>3                  <b>Q: Do you recall doing any research or investigation for</b></p> <p>4                  <b>the statements that are made in exhibit 8?</b></p> <p>5                  A: I don't recall doing any investigation.</p> <p>6                  <b>Q: Do you recall directing anyone to do an investigation</b></p> <p>7                  <b>of the statements made in the exhibit 8?</b></p> <p>8                  A: No.</p> <p>9                  <b>Q: The document starts by stating that, "Since the</b></p> <p>10                 <b>introduction of hair drug testing in January of 1999, the</b></p> <p>11                 <b>Department has conducted over 6,804 hair tests on samples</b></p> <p>12                 <b>provided by police officers. Only forty-five officers have</b></p> <p>13                 <b>tested positive in that time, out of the approximately 2,200</b></p> <p>14                 <b>sworn officers who have been tested annually." Did I read that</b></p> <p>15                 <b>correctly?</b></p> <p>16                 A: Yes.</p> <p>17                 <b>Q: Where does the police department keep its statistics</b></p> <p>18                 <b>concerning the total number of people who have taken the drug</b></p> <p>19                 <b>test?</b></p> <p>20                 A: I have a database that we use for scheduling. It</p> <p>21                 doesn't specifically extract a date or how many have been done.</p> <p>22                 <b>Q: Do you know how someone would be able to make a</b></p> <p>23                 <b>representation that the Department has conducted over 6,804 hair</b></p> <p>24                 <b>tests?</b></p>

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15 (Pages 54 to 57)

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1 A: That they were reliable.

2 Q: Anything else?

3 A: No.

4 Q: What basis did you decide that Psychemedics was  
5 reliable for hair testing?

6 A: From my perspective, reliability meant that we go that  
7 results without any due. The shipping was fine. It seemed to  
8 be a smooth process.

9 Q: When you use the word reliability in terms of  
10 Psychemedics does that mean accurate in terms of the result?

11 A: No, that doesn't. Strictly from an operational  
12 standpoint from my perspective.

13 Q: Have you ever looked at whether or not Psychemedics'  
14 hair testing results are accurate?

15 A: I presume they're accurate.

16 Q: Have you ever done any investigation to determine  
17 whether they're accurate?

18 A: That's a scientific investigation that I wouldn't be  
19 able to undertake.

20 Q: Do you know if anyone at the police department has  
21 ever investigated whether Psychemedics' hair testing is  
22 accurate?

23 A: I don't know that.

24 Q: Looking back at the document that's been marked as

1 (Pause While Witness Reviews Document)

2 A: Yes.

3 Q: Have you ever seen a copy of Psychemedics' policies  
4 and procedures manual for performing the hair test?

5 A: No.

6 Q: Do you know if the police department has a copy of  
7 Psychemedics' policies and procedures manual for performing the  
8 hair test?

9 A: I don't know that.

10 Q: At the bottom of the page there's a section that  
11 starts and it goes on to the top of the next page that's called,  
12 "Cutoff levels." It says, "All drugs are screened at specific  
13 cutoff level. The cutoff level is established by the laboratory  
14 and industry standards, and ensures that low levels of drugs  
15 from external or passive contamination will not result in a  
16 positive drug test." Are there any government approved cutoff  
17 levels for hair testing?

18 A: I don't think I know that.

19 Q: I guess you go to the next page the fourth question  
20 states, "Can I test positive from an external or environmental  
21 contamination or exposure to drugs?" The answer starts, "No."  
22 Do you know who drafted the answer to this question, number  
23 "4."?

24 A: No.

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1 exhibit 8, looking at the bottom it says, "Psychemedics has  
2 conducted well over two million hair drug tests." Do you see  
3 that?

4 A: Yes.

5 Q: And then it says, "Because it conducts so many hair  
6 tests, Psychemedics' procedures and technology have been heavily  
7 challenged and have consistently been upheld in every court in  
8 which they have been challenged." Did I read that correctly?

9 A: Yes.

10 Q: Do you know how many times a judge or jury in the  
11 United States has upheld Psychemedics' procedures as  
12 scientifically valid?

13 A: I do not know that.

14 Q: Do you know whether the police department has ever  
15 done any investigation as to the representation that  
16 Psychemedics' procedures and technology have been heavily  
17 challenged and have consistently been upheld in every court in  
18 which they have been challenged?

19 A: I don't know that.

20 Q: Turn to the next page there's a section called,  
21 "Testing" about halfway down?

22 A: Yes.

23 Q: Can you just take a moment to review those paragraphs  
24 there? There's three paragraphs.

1 Q: The next paragraph that starts, "For external  
2 contamination, (having drugs on your hair) Psychemedics has an  
3 elaborate 'washing' process, which includes washing the hair  
4 sample multiple times and testing the wash water for the  
5 presence of drugs before any testing on the hair sample begins."

6 Did I read that correctly?

7 A: Yes.

8 Q: Does anyone at the police department know about the  
9 procedures that Psychemedics uses for its washing process?

10 A: Did you ask does anyone? I don't know that.

11 Q: I take it you don't know what procedures Psychemedics  
12 uses for its wash?

13 A: I do not know.

14 Q: Do you know if anyone at the police department has  
15 compared Psychemedics' washing process to alternative washing  
16 processes that could be used to remove external contamination of  
17 hair?

18 A: I don't know that.

19 Q: Do you know if Psychemedics has changed its washing  
20 process since the police department began using the test in 1999  
21 for all officers?

22 A: I don't know that.

23 Q: The next page number "5." question reads, "Is there a  
24 race bias in hair testing?" Just take a moment to review the

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16 (Pages 58 to 61)

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1    answer to that question. 2    (Pause While Witness Reviews Document) 3    A: Yes. 4    Q: The answer begins, again the question is, "Is there a 5    race bias in hair testing?" And the answer begins, "No. There 6    is a misguided theory that race is a factor in drug testing 7    results, and that it could possibly cause a positive drug test 8    result. This theory is scientifically invalid, and has 9    mis-characterized the original theory regarding hair color." Do 10   you know who drafted this section? 11   A: I do not. 12   Q: Do you know if the police department has ever 13   investigated whether the theory that race is a factor in drug 14   testing is scientifically valid? 15   A: I do not. 16   Q: The last paragraph of this section do you see where it 17   refers to Alicia McDonnell? 18   A: Yes. 19   Q: Do you know who Ms. McDonnell is? 20   A: She was an attorney that worked with us. 21   Q: Do you know if she in fact had copies of every study 22   ever published concerning whether hair testing has a race bias, 23   color bias or texture bias? 24   A: I do not know.	1    Q: You said you recall reading a study about DEA agents 2    or narcotics unit. Do you know why you read the study? 3    A: I read that study because I believe the MRO had a 4    question on a positive drug test for a police officer who said 5    that he worked in the drug unit when in fact he didn't. It just 6    piqued my curiosity. 7    Q: Just for clarification, the police officer that you're 8    referring to as someone on the drug unit or wasn't on the drug 9    unit, was that a police officer at the Boston Police Department? 10   A: Yes. 11   Q: The Boston Police Department has a drug control 12   division? 13   A: It does. 14   Q: Is that what it's called? 15   A: A drug unit, I think. It might be drug control unit. 16   Q: How many officers are there in the drug unit? 17   A: I have no idea. 18   Q: Has an officer on the drug unit on the Boston Police 19   Department ever tested positive for drugs? 20   A: Not to my knowledge. 21   Q: I'll admit that I'm clueless about what someone in the 22   drug unit would do but I take it that they would handle drugs? 23   A: I would think so, yes. 24   Q: Do they have training on how to handle drugs?
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1    Q: Have you ever read any scientific studies regarding 2    hair testing? 3    A: I read one that I can, in the race bias issue. 4    Q: Any issue regarding hair testing? 5    A: I may have read a couple. 6    Q: What were the topics addressed in the studies? 7    A: The two that I recall is the race bias issue along 8    with drug testing of I believe DEA agents. 9    Q: Do you know if that was the narcotics unit of the 10   Miami Dade County Police Department? 11   A: It may have been. I'm not sure what unit it was, 12   actually. 13   Q: What was the other study about the hair testing that 14   you recall reading? 15   A: I may have done some internet search initially but I 16   really don't recall. 17   Q: When would you have done an internet search? 18   A: Back in '97, '98. 19   Q: Was that before the police department started using 20   the hair test? 21   A: Prior to using it for pre-employment, yes. 22   Q: And pre-employment was the first use of the hair test. 23   Correct? 24   A: Yes.	1    A: I don't know that. 2    MR. BAKER: I'm going to go on to another topic. We 3    can take a break now if you'd like, or I can keep going. 4    THE WITNESS: That's fine. I'm okay. 5    (Exhibit No. 9 Marked) 6    Q: I believe this is just a one page document but if you 7    just take a moment to review it? 8    (Pause While Witness Reviews Document) 9    A: Yes. 10   Q: Just for the record, it's a June 16, 1998 document 11   from Roberta Mullan, Principal Administrative Assistant 12   Occupational Health Services Unit to William Good, Chief Bureau 13   of Administrative Affairs with a "RE:" line "DRUG TESTING 14   STATISTICS PRE-SCREENING FOR RECRUIT APPLICANTS". Have you seen 15   this document before? 16   A: Yes. 17   Q: Just for the record, can you describe what this 18   document is? 19   A: It was a response to a request for information, how 20   many drug tests we did during certain periods of time and to 21   extract how many positives from those drug tests that we had. 22   Q: Who made the request for information? 23   A: I have to assume it was Bill Good. That's who it was 24   directed to. William Good, excuse me.

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<p>1   <b>1997?</b></p> <p>2       A: We had a refresher by a new representative who was 3       coming in to be a train the trainer type of person. I'm not 4       sure when that was but that was a few years ago.</p> <p>5       <b>Q: Are you the only person responsible for training 6       employees of the Occupational Health Services Unit and human 7       resources to collect hair samples?</b></p> <p>8       A: I have allowed my staff under my supervision to help 9       train new employees that come into my office.</p> <p>10      <b>Q: Let me clarify my question. I asked who is 11       responsible for training, let's just refer to those three 12       individuals from the Human Resources Department and the 13       individuals in Occupational Health Services Unit, let's refer to 14       them as the collectors. Who is responsible the collectors?</b></p> <p>15      A: I am.</p> <p>16      <b>Q: Are you the only person responsible for training the 17       collectors?</b></p> <p>18      A: I'm responsible to make sure that they're trained 19       appropriately. Some of my staff who are already trained and 20       certified help assist in training new employees.</p> <p>21      <b>Q: Who at Psychemedics trained you to collect hair 22       samples in 1997?</b></p> <p>23      A: I'm not absolutely certain. I know John Ciaro was 24       there. I don't know how much interaction or what role he</p>	<p>1       <b>Q: Do you remember when the refresher course was held?</b></p> <p>2       A: No.</p> <p>3       <b>Q: Was it within the past three years?</b></p> <p>4       A: No, it was longer than that I think. I'm not really 5       sure.</p> <p>6       <b>Q: Your training session, how long was that training 7       session with Psychemedics to collect hair samples?</b></p> <p>8       A: I don't know.</p> <p>9       <b>Q: Did you take any exams as part of the training?</b></p> <p>10      A: They have a written exam in the back of their training 11       manual that we took to get certified.</p> <p>12      <b>Q: Did they distribute any manuals, brochures, or 13       literature of any kind as part of the training?</b></p> <p>14      A: They gave us training manuals.</p> <p>15      <b>Q: What were the training manuals about, generally?</b></p> <p>16      A: How to collect a hair sample, how to fill out the 17       paperwork. That's it.</p> <p>18      <b>Q: As part of this training did they assign any homework 19       or short assignments of any kind?</b></p> <p>20      A: The only thing they asked us to do is to view a video 21       which was a videotape which also showed the collection 22       procedure. That's it.</p> <p>23      <b>Q: When you were trained as a trainer who else was 24       trained with you?</b></p>
<p style="text-align: center;">Page 171</p> <p>1       actually played in that training. There was someone else there 2       but I'm not sure who it was.</p> <p>3       <b>Q: Can you please describe for me what your training 4       entailed?</b></p> <p>5       A: The training entailed how to determine how much hair 6       to take from a person, where to take the hair from a person, how 7       to do it so that we did it in the most appropriate way possible, 8       meaning that we're not scalping people, making them bald and how 9       to fill out the paperwork.</p> <p>10      <b>Q: How are you trained to cut hair? Did someone act as a 11       guinea pig or how were you trained?</b></p> <p>12      A: Yes. We had people in the office that subjected 13       themselves to allowing us to cut their hair.</p> <p>14      <b>Q: People at Psychemedics' office?</b></p> <p>15      A: No, at my office. They came onsite to do it.</p> <p>16      <b>Q: Do you know who those people were?</b></p> <p>17      A: At the time, no.</p> <p>18      <b>Q: How many times did you receive that training to 19       collect hair samples?</b></p> <p>20      A: Once with official training and the second time there 21       was a refresher course that they brought a new person in to 22       train us.</p> <p>23      <b>Q: Who is "they"?</b></p> <p>24      A: Psychemedics.</p>	<p style="text-align: center;">Page 173</p> <p>1       A: No one.</p> <p>2       <b>Q: So it was just you?</b></p> <p>3       A: Yes.</p> <p>4       <b>Q: How many instructors again from Psychemedics?</b></p> <p>5       A: I believe there was two people there but I'm not sure 6       which role they played. One was an instructor and I don't know 7       that John Ciaro had any role in it. I'm not sure, just to 8       oversee it.</p> <p>9       <b>Q: Did you read the Psychemedics training manual in its 10       entirety?</b></p> <p>11      A: Yes.</p> <p>12      MS. WEBSTER: I'd like to mark this as the next 13       exhibit.</p> <p>14      (Exhibit No. 44 Marked)</p> <p>15      MS. WEBSTER: Please take a moment to review the 16       document that's just been marked as exhibit 44.</p> <p>17      THE WITNESS: Yes.</p> <p>18      <b>Q: Have you seen these documents before?</b></p> <p>19      A: Yes.</p> <p>20      <b>Q: Are they from your file?</b></p> <p>21      A: I believe they are.</p> <p>22      <b>Q: The top of this document, numbered "COB0031297" reads, 23       "RULE 111 TRAINING SCHEDULE"?</b></p> <p>24      A: Yes.</p>

1/5/07 DEPOSITION OF ROBERTA MULLAN

RE: RONNIE JONES, ET AL. V. CITY OF BOSTON, ET AL.

46 (Pages 178 to 181)

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<p>1 <b>it in conjunction with the training video to learn how to</b>  2 <b>collect samples. Once you have reviewed this manual and feel</b>  3 <b>comfortable with the sample collection process, please take some</b>  4 <b>time to complete the Sample Collection Examination found at the</b>  5 <b>end of this manual. Upon successful completion of this exam, we</b>  6 <b>will send you a Collection Certification Certificate. This</b>  7 <b>certification process does not have to be completed prior to</b>  8 <b>collecting samples." Did I read this correctly?</b></p> <p>9 A: You did.</p> <p>10 Q: <b>What is the training video referenced in the statement</b>  11 <b>I just read to you?</b></p> <p>12 A: It's a short video, ten minutes maybe of how to  13 collect a hair sample.</p> <p>14 Q: <b>Did Psychededics provide you with copies or a copy of</b>  15 <b>that video?</b></p> <p>16 A: Yes.</p> <p>17 Q: <b>Where do you keep that copy?</b></p> <p>18 A: In my office.</p> <p>19 Q: <b>Did you distribute that video to any of your</b>  20 <b>employees?</b></p> <p>21 A: They all see it.</p> <p>22 Q: <b>But they don't have their own copies?</b></p> <p>23 A: No, they do not.</p> <p>24 Q: <b>When did they see the video?</b></p>	<p>1 1 Howe, Denise Sullivan.</p> <p>2 Q: <b>Let me just go back to describe this. This is a</b>  3 <b>August 13, 1998 fax from you to Psychededics. Is that correct?</b></p> <p>4 A: Yes.</p> <p>5 Q: <b>Were you sending this fax to a particular individual</b>  6 <b>at Psychededics?</b></p> <p>7 A: No.</p> <p>8 Q: <b>In terms of the hair test was there a contact person</b>  9 <b>that you dealt with at Psychededics on a regular basis?</b></p> <p>10 A: The only person that I really had contact with was  11 John Ciaro who was the sales rep for the area.</p> <p>12 Q: <b>But you weren't sending this fax to John Ciaro?</b></p> <p>13 A: No, I was not.</p> <p>14 Q: <b>The first page of this fax number "COB0026849" on the</b>  15 <b>bottom of the page it reads, "I would appreciate your review and</b>  16 <b>issuance of certificates as soon as practicable. Thank you, for</b>  17 <b>your cooperation in this matter." Did I read that correctly?</b></p> <p>18 A: You did.</p> <p>19 Q: <b>In the sentence I just read were you referring to</b>  20 <b>collection certificates for the hair drug test?</b></p> <p>21 A: Yes.</p> <p>22 Q: <b>What is a collection certificate</b></p> <p>23 A: It's a collection certificate, it's a certificate  24 certifying that we have passed their test.</p>
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<p>1 A: Prior to their certification.</p> <p>2 Q: <b>Would you characterize the collection process as easy?</b></p> <p>3 A: Yes.</p> <p>4 Q: <b>Why?</b></p> <p>5 MS. HARRIS: Just for clarification, you mean the  6 physical collection?</p> <p>7 MS. WEBSTER: Collecting hair.</p> <p>8 A: Yes, it's a short process. It's certainly less  9 cumbersome than a urine sample for us. Once you know how to  10 snip the hair and how much to take, it's very simple.</p> <p>11 MS. WEBSTER: I'd like to mark this as the next  12 exhibit, please.</p> <p>13 (Exhibit No. 47 Marked)</p> <p>14 MS. WEBSTER: Ms. Mullan, please take a moment to  15 review the document that has just been marked as exhibit 47.</p> <p>16 (Pause While Witness Reviews Document)</p> <p>17 THE WITNESS: Yes.</p> <p>18 Q: <b>Do you recognize these documents?</b></p> <p>19 A: I do.</p> <p>20 Q: <b>What are they?</b></p> <p>21 A: They are the actual sample collection examinations  22 from myself and three other members of my staff, I believe.</p> <p>23 Q: <b>Who are those members from your staff?</b></p> <p>24 A: Darlene Filetti, former members of my staff; Mary</p>	<p>1 Q: <b>Passed whose test?</b></p> <p>2 A: Psychededics' written test.</p> <p>3 Q: <b>Why did you want the collection certificates as soon</b>  4 <b>as practicable?</b></p> <p>5 A: So that we could have them on file.</p> <p>6 Q: <b>Why did you want them on file?</b></p> <p>7 A: Because we should. We wanted to be certified.</p> <p>8 Q: <b>So do you believe that it's necessary to have the</b>  9 <b>collection certificates?</b></p> <p>10 MS. HARRIS: To collect hair?</p> <p>11 Q: <b>Do you believe that it's necessary to have the</b>  12 <b>collection certificates in order to collect hair samples?</b></p> <p>13 A: I think it's good to have them.</p> <p>14 Q: <b>Please turn to the next page of this document which is</b>  15 <b>numbered "COB0026850" and this document includes a heading that</b>  16 <b>reads, "SAMPLE COLLECTION EXAMINATION".</b></p> <p>17 A: Yes.</p> <p>18 Q: <b>I believe you mentioned it earlier but what is a</b>  19 <b>Sample Collection Examination?</b></p> <p>20 A: It's a written test that's in the back of the training  21 manual that we fill out and forward to Psychededics for  22 certification.</p> <p>23 Q: <b>Who drafts the Sample Collection Examination?</b></p> <p>24 A: I don't know.</p>